

**MATTHEW PHILLIP SOLAN**  
501 North Twenty-Fourth Street  
Phoenix, Arizona, 85008-6056  
Tel: 1.970.FOX.9611  
Fax: 1.970.844.1733  
Email: legal@fox-ranch.com

### *Plaintiff in propria persona*

CLERK U.S. DISTRICT COURT  
DISTRICT OF ARIZONA  
BY [Signature] DEPUTY

JAN 21 2025

FILED ✓ RECEIVED ✓ LODGED ✓ COPY ✓

**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA**

Matthew Phillip Solan,  
*Plaintiff,*

v.

The State of Arizona; Jennifer L. Cunico; Michael R. Sheldon; Aaron Bowen; Lea'cher Carter; and, Unique Coleman,

*Defendants.*

Case no.CV24-02061-PHX-JJT-DMF

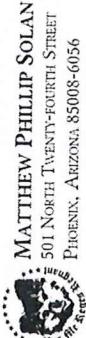
**VERIFIED**

**SECOND AMENDED COMPLAINT  
FOR RESTITUTION, DAMAGES,  
AND DISGORGEMENT, AND FOR  
INJUNCTIVE, DECLARATORY,  
AND OTHER RELIEF**

CIVIL

## **JURY TRIAL DEMANDED**

COMES NOW Plaintiff Matthew Phillip Solan, one of the people of the United States and State of Arizona (“Plaintiff”), and hereby complains against the State of Arizona, Jennifer L. Cunico, Michael R. Sheldon, Aaron Bowen, Lea’cher Carter, and Unique Coleman, charging as follows:



## INTRODUCTION

Plaintiff is a developmentally disabled man embroiled in a multi-year dispute with the State of Arizona (the “State”) over his right to service animal accommodations. Plaintiff brought an action before this Court in 2020 to challenge the denial of his service animal accommodation request by the Arizona State Hospital (“ASH”). *See Solan v. Arizona State Hospital*, 2:20-cv-02209 (D. Ariz.). After Plaintiff’s service animal passed away in 2022, the prior case was dismissed.

Plaintiff consequently paid a substantial sum to have his partner resurrected through a Somatic Cell Nuclear Transfer (“SCNT”) cloning process, and the cloned Foxy puppy (“Foxy”) was born on November 9, 2023, flown into Arizona, and trained to perform various tasks to assist Plaintiff in managing the effects of his neurodevelopmental disabilities. Plaintiff made a new request for a service animal accommodation on June 17, 2024, which the State summarily denied in a scandalous and defamatory letter issued on July 5, 2024, and without conducting a particularized assessment of Plaintiff’s request.

This lawsuit is brought pursuant the Americans with Disabilities Act of 1990, 42 U.S.C. §§ 12131 *et seq.*, 28 C.F.R. Part 35 (“Title II”), 42 U.S.C. §§ 12181 *et seq.*, 28 C.F.R. Part 36 (“Title III”), Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. § 794, 45 C.F.R. Part 84 (“Section 504”), the Arizonans with Disabilities Act, A.R.S. §§ 11-1024, 41-1491 *et seq.*, A.A.C. §§ R10-3-401, *et seq.* (the “AzDA”), and the common law to rectify Defendants’ discriminatory policies and practices, remedy their egregious wrongs and oppressions, and redress the extreme harm they are inflicting upon Plaintiff.

## **JURISDICTION AND VENUE**

1. This Court has jurisdiction pursuant to 28 U.S.C. § 1331 and Article III of the U.S.  
2  
Constitution, as this action arises under the Americans with Disabilities Act and  
3 other federal laws and constitutional provisions. The Court has jurisdiction over  
4 Plaintiff's claims for declaratory relief pursuant to 28 U.S.C. §§ 2201 and 2202.
- 5  
2. This Court has jurisdiction pursuant to 28 U.S.C. § 1343 because Plaintiff is, *ad*  
6 *litem*, a citizen of the United States, and because this action is being commenced to  
7 secure equitable and other relief for deprivations by Defendants, under color of state  
8 law, of rights belonging to Plaintiff which are secured by the U.S. Constitution and  
9 various civil rights acts of the United States.
- 10  
3. This Court has supplemental jurisdiction over Plaintiff's state law claims under 28  
11 U.S.C. § 1337(a) because such claims arise from the same nucleus of facts that  
12 Plaintiff's federal claims are based on.
- 13  
4. More than 60 days have elapsed since Plaintiff timely served a Notice of Claim  
14 ("NOC") on all known Defendants, and the demand in the NOC is therefore denied  
15 as a matter of law pursuant to A.R.S. § 12-821.01(E).
- 16  
5. This Court has jurisdiction over Defendants as they each reside in this district or  
17 otherwise have sufficient contacts therein to subject them to personal jurisdiction.
- 18  
6. Plaintiff grants personal jurisdiction to the Court for adjudication of this matter only.
- 19  
7. Venue is proper in the District of Arizona pursuant to 28 U.S.C. § 1331 because the  
20 acts and omissions giving rise to this Complaint occurred within this district, and  
21 because the properties subject of this action are situated within this district.

## PARTIES

PLAINTIFF

- 3 8. Plaintiff is a 35-year-old man who suffers from multiple disabilities, including  
4 Autism Spectrum Disorder (“ASD”), Post-traumatic Stress Disorder (“PTSD”), and  
5 a Chronic Inflammatory Response Syndrome (“CIRS”). These neurological and  
6 mental impairments substantially limit many of Plaintiff’s major life activities.
- 7 9. At all times material to this Complaint, Plaintiff was designated Seriously Mentally  
8 Ill (“SMI”). *See A.R.S. § 36-550.*
- 9 10. At all times material to this Complaint, Plaintiff met the functional requirements for  
10 a developmental disability. *See A.R.S. § 36-551(20); 42 U.S.C. § 15002(8)(A).*
- 11 11. At all times material to this Complaint, Plaintiff was a qualified individual with a  
12 disability within the meaning of the ADA and AzDA. *See 42 U.S.C. §§ 12132 and*  
13 *12182; A.R.S. § 41-1492(6).*
- 14 12. As a qualified individual with a disability, Plaintiff is specifically authorized by Title  
15 II to be accompanied by his service animal in facilities operated by state and local  
16 governments. *See 42 U.S.C. § 12132; 28 C.F.R. § 35.136.*
- 17 13. Plaintiff’s right to use a service animal in places operated by public entities is also  
18 protected under the AzDA. *See A.R.S. §§ 11-1024(A), 41-1492.01(A).*

FOXY

20 14. Foxy is one-year-old cloned Pomeranian mix and the successor to Plaintiff's former  
21 service animal, and holds the same title, dignity, and prerogative as her predecessor.  
22 15. At all times material to this Complaint, Foxy was an individually trained service

1 animal within the meaning of the ADA. *See* 28 C.F.R. § 35.104.

2 16. At all times material to this Complaint, Foxy was a service animal as defined under  
3 Arizona law. *See* A.R.S. § 11-1024(M)(5).

4 17. At all times material to this Complaint, Plaintiff's ASH treatment plan listed "has a  
5 trained service animal" as Plaintiff's primary strength.

6 18. At all times material to this Complaint, and to the extent that natural law permits an  
7 individual to claim a property interest in another sentient being, Plaintiff held  
8 absolute, complete, and unencumbered title in and to Foxy pursuant to a bill of sale  
9 issued by Genetic Reflections LLC.

10 DEFENDANTS

11 19. At all times material to this Complaint, the State was a governmental entity  
12 responsible for administering care, supervision, and treatment to Plaintiff at ASH  
13 through the Arizona Department of Health Services ("ADHS"). *See* A.R.S. § 36-  
14 103.01(A)(1) & (B).

15 20. At all times material to this Complaint, ASH was Arizona's sole State-operated  
16 locked psychiatric treatment facility authorized to provide long-term inpatient  
17 psychiatric care to mentally ill adults committed by court order.

18 21. At all times material to this Complaint, the State was "public entity" within the  
19 meaning of the AzDA. *See* A.R.S. §§ 41-1492(12)(a).

20 22. The statutory duties of the Director of ADHS include prescribing forms of  
21 complaints, certificates of mental illness, and commitments; adopting rules for the  
22 commitment of persons with mental illness to ASH; and adopting rules for the

1 administration of ASH. *See A.R.S. § 36-204.*

2 23. At all times material to this Complaint, Defendant Jennifer L. Cunico (“Cunico”)

3 was employed by the State as the Cabinet Executive Officer of ADHS; and during

4 the same period she was acting under color of law and within the course and scope

5 of her employment in each of her employment roles.

6 24. At all times material to this Complaint, Cunico was *de facto* Director of ADHS. *See*

7 Arizona State Senate v. Hobbs, No. CV2023019899, (Super. Ct. Ariz. Maricopa Cty.)

8 25. At all times material to this Complaint, Cunico was the chief policymaker of ADHS,

9 and is sued in her official capacity.

10 26. The statutory duties of the Chief Executive Officer and Superintendent of ASH

11 include carrying out the purposes for which ASH is maintained, deputizing any

12 qualified officer of ASH to perform any act the Superintendent is empowered to do,

13 estimating the probable daily per capita cost of treatment and maintenance of ASH

14 patients for each year and reporting that estimate to the Director, and providing the

15 Director a clinical assessment of ASH programs. *See A.R.S. §36-206.*

16 27. At all times material to this Complaint, Defendant Michael R. Sheldon (“Sheldon”)

17 was employed by the State as the Deputy Director of ADHS and Superintendent and

18 Chief Executive officer of ASH; and during the same period he was acting under

19 color of law and within the course and scope of his employment in each of his

20 employment roles.

21 28. At all times material to this Complaint, Sheldon was the chief policymaker of ASH,

22 and is sued in his official capacity. Sheldon is also sued in his personal capacity for

1 libel and intentional infliction of emotional distress.

2 29. At all times material to this Complaint, Defendant Aaron Bowen (“Bowen”) was  
3 employed by the State as the Deputy Director of ADHS and Superintendent and  
4 Chief Executive Officer of ASH; and during the same period he was acting under  
5 color of law and within the course and scope of his employment in each of his  
6 employment roles.

7 30. At all times material to this Complaint, Lea’cher Carter (“Carter”) was employed by  
8 the State as a Behavioral Health Technician at ASH; and during the same period she  
9 was acting under color of law and within the course and scope of her employment in  
10 each of her employment roles.

11 31. At all times material to this Complaint, Unique Coleman (“Coleman”) was  
12 employed by the State as a Behavioral Health Technician at ASH; and during the  
13 same period she was acting under color of law and within the course and scope of  
14 her employment in each of her employment roles.

15 32. Every act and omission of the State and/or Cunico and/or Sheldon and/or Bowen  
16 and/or their, employees, representatives, servants, and agents, as complained of  
17 herein, was performed under the color of the U.S. and/or Arizona Constitution,  
18 and/or federal and/or State statutes, regulations, and codes.

19 33. On information and belief, the State is liable under the doctrines of respondeat  
20 superior, principal/agency, and/or non-delegable duty for the actions of Defendants  
21 Cunico, Sheldon, Bowen, Carter, and Coleman.

## **STATEMENT OF FACTS**

## GENERAL AVERMENTS

3       34. The ASH campus contains three licensed facilities. Of these, the ASH forensic  
4                  hospital (the “Forensic Hospital”) is a licensed hospital that provides care and  
5                  treatment for patients who have been committed to reside at ASH pursuant to A.R.S.  
6                  § 13-502(D) after being found Guilty Except Insane (“GEI”).

7       35. The patients residing in the Forensic Hospital include individuals with mental illness  
8                  and individuals with Serious Mental Illness. SMI individuals retain their civil rights  
9                  under State law, including the right to be free from unlawful discrimination. *See*  
10                 A.R.S. § 36-506; A.A.C. R9-21-201.

11      36. The Forensic Hospital also houses individuals with developmental disabilities. These  
12                 individuals likewise retain their civil rights under State law, including the right to be  
13                 free from unlawful discrimination. *See* A.R.S. § 36-551.01(A).

14      37. Every person with a developmental disability provided residential care by the State  
15                 also has the right to live in the least restrictive environment. *See* A.R.S. § 36-  
16                 506.01(C); 42 U.S.C. § 15009(a)(2); *see also* Olmsted v. L.C., 527 U.S. 581 (1999).

17      38. Plaintiff was admitted to ASH on or about April 1, 2020 after being adjudicated GEI  
18                 pursuant to A.R.S. § 13-502(D). The State continues to hold Plaintiff at ASH against  
19                 his will, in the most restrictive treatment environment the State offers.

20      39. The sentencing court ordered ASH to provide Plaintiff “all treatment necessary to  
21                 treat [his] mental illness.” *See* State v. Solan, CR20190035 (Super. Ct. Ariz.  
22                 Coconino Cty.).

40. On information and belief, by operation of A.R.S. § 1-245, Plaintiff's criminal sentence was suspended by substantive modifications to A.R.S. § 13-502(D) which came into effect on January July 1, 2023. Notwithstanding, Plaintiff remains committed to ASH under the jurisdiction of the sentencing court.

41. In 1993, at age 3, Plaintiff was first evaluated for a neurodevelopmental disability and diagnosed with Attention Deficit Hyperactivity Disorder.

42. By age 11, Plaintiff was formally diagnosed with an ASD following a series of evaluations conducted as part of his Individualized Education Plan.

43. In 2005, Plaintiff's diagnosis was confirmed as a "Cerebral Dysfunction manifesting as Asperger's syndrome" by Dr. Karen Bresnahan, M.D in Boston, Massachusetts

44. In 2016, Dr. Daniel Cagua-Koo M.D. (“Dr. Cagua-Koo”) clarified Plaintiff’s ASD as a form of autoimmune encephalopathy resulting from his CJRS

45. In 2021, ASH confirmed ASD as Plaintiff's primary psychiatric diagnosis

46. Prior to his admission to ASH and preceding pretrial confinement, Plaintiff utilized a service animal for managing the effects of his ASD and comorbid mental health conditions. But for the State's exclusion of Foxy from ASH, Plaintiff would be utilizing Foxy for this purpose.

FOXY THE FIRST

7. Plaintiff and the original Foxy were violently separated in 2019 when Plaintiff was carried off by sheriff's deputies to a county detention facility. Plaintiff was subsequently committed to ASH and admitted without Foxy.

8. Upon arriving at ASH, Plaintiff requested a service animal accommodation for the

1 original Foxy to live with him. This request was denied by ASH's former Chief  
2 Compliance Officer, Margaret McLaughlin, citing the supposedly secure nature of  
3 ASH, unspecified health and safety concerns, and a nebulous administrative burden.

4 49. Plaintiff contested ASH's denial multiple times, and with the assistance of the  
5 Arizona Center for Disability Law, submitted a formal demand letter to ASH's legal  
6 counsel. However, the accommodation Plaintiff required was repeatedly denied.

7 50. This led Plaintiff to file a lawsuit and a Motion for Preliminary Injunction in the  
8 United States District Court for the District of Arizona.

9 51. Plaintiff testified that without Foxy, his ability to engage in treatment programs had  
10 severely declined, his social anxiety had worsened, and his overall mental health was  
11 deteriorating.

12 52. Plaintiff contended that ASH's refusal to accommodate his service animal violated  
13 Title II of the ADA.

14 53. The State argued that admitting Foxy would impose undue administrative burdens  
15 and potentially disrupt the hospital environment.

16 54. The State also claimed Plaintiff couldn't care for Foxy independently and her  
17 presence would somehow affect ASH's safety and security.

18 55. However, Plaintiff successfully demonstrated that the necessary modifications were  
19 minimal and within the scope of ADA requirements, and that he could and would  
20 take full responsibility for Foxy's care.

21 56. On March 22, 2022, the Court issued an order granting Plaintiff's motion for a  
22 preliminary injunction. *See Solan v. Arizona State Hospital supra* at Doc. 84. The

1 Court found that Plaintiff was likely to succeed on the merits of his ADA claim, and  
2 plainly stated that ASH had violated the ADA, noting that ASH's concerns  
3 regarding Foxy were speculative and not based on actual risks.

4 57. ASH was ordered to conduct a particularized assessment of Plaintiff's request to  
5 determine whether reasonable modifications could be made to accommodate Foxy  
6 without fundamentally altering ASH's services.

7 58. Specifically, ASH was required to "...conduct a particularized assessment of Plaintiff's  
8 request to have Foxy accompany him at the Forensic Hospital in accordance with the  
9 ADA and the relevant Code of Federal Regulations to determine: 1) whether  
10 reasonable modifications to its policies, practices, and procedures could be made  
11 that would permit Plaintiff the use of Foxy while housed at the Forensic Hospital;  
12 and 2) whether Foxy specifically (as distinct from "service dogs" generally) would  
13 be disruptive to the health or safety of other patients at Plaintiff's current housing  
14 unit, including Plaintiff's roommate, based on reasonable judgment that relies on  
15 current medical knowledge or the best available objective evidence and includes an  
16 assessment of individual patients at Plaintiff's current housing unit and the effect  
17 Foxy may have on them, including the probability that injury will actually occur,"  
18 and "[u]pon conclusion of this assessment...inform Plaintiff, in writing, whether  
19 [ASH] will permit Foxy to accompany him while at the Forensic Hospital, and  
20 include therewith a detailed discussion of the above-ordered assessment."

21 59. The order required that "Defendant's assessment must identify which policies,  
22 practices, or procedures are of concern, and explain why each could, or could not, be

1 modified in compliance with the ADA and the relevant Code of Federal  
2 Regulations,” and reiterated that “[r]eliance on the profile of Forensic Hospital  
3 patients is not sufficient. The assessment must consider whether specific patients  
4 would have specific difficulties with the present of Foxy.” *Internal quotes omitted.*

5 60. ASH was given 45 days to complete the particularized assessment and provide a  
6 detailed written determination (the “Particularized Assessment letter”).

7 61. On information and belief, two weeks before the provided 45 day period had  
8 elapsed, Aaron Bowen, ASH’s prior Superintendent and Chief Executive Officer  
9 (“Bowen”), tendered his two-week notice of resignation.

10 62. Several days before the 45 day period had elapsed, Bowen issued the Particularized  
11 Assessment letter and directed an ASH grievance investigator to deliver it to  
12 Plaintiff on the ASH Cottonwood unit. *See Exhibit A.*

13 63. The Particularized Assessment letter did not conform in nearly any respect to the  
14 Court’s requirements. It reiterated many of the same affirmative defenses the Court  
15 had dismantled in its order, and it did not attempt to explain how Foxy specifically,  
16 as distinct from service dogs generally, would be disruptive to the health or safety of  
17 other patients on Plaintiff’s treatment unit, as required by the Court’s injunction.

18 64. The Particularized Assessment letter did not include—as also required by the  
19 injunction—an assessment of individual patients at Plaintiff’s housing unit, the effect  
20 Foxy may have on them, or the probability that injury would actually occur to them.

21 65. While the Particularized Assessment letter did enumerate certain policies that may  
22 have needed to be altered, it did not explain why these policies could not be altered,

1 or how their alteration would impose a substantive administrative and financial  
2 burden on the State.

3 66. Most egregiously, the letter concluded with an outrageous, defamatory attack on  
4 Plaintiff's character and the nature of his relationship with Foxy.

5 67. The Particularized Assessment letter stated, "while you ask ASH to consider Foxy to  
6 be a psychiatric service animal, statements that you have made to ASH staff and  
7 patients indicate that you consider her to be something other than an animal that is  
8 individually trained to perform a task or work that is directly related to your  
9 disability, which is how the ADA defines 'service animal.'"

10 68. Bowen claimed in the letter that "ASH has received information that you have either  
11 touched Foxy inappropriately in the past or contemplate doing so in the future," and  
12 asserted that Plaintiff had stated, "if I were to roast Foxy, she would look like a  
13 Cornish game hen, but she probably would not taste like it."

14 69. The Particularized Assessment letter also claimed that Plaintiff had "talked to  
15 another patient about sticking [his] fingers in Foxy's rectum and noted that [his]  
16 hand would not fit because it was too big," and that Plaintiff had said he was "saving  
17 [himself] for [his] fiancée Foxy, who has not consented to intercourse as of yet."

18 70. Plaintiff made no such statements. All of ASH's assertions that Plaintiff has  
19 engaged, or intends to engage in sexual conduct of any nature, or otherwise harm  
20 Foxy are categorically false, have no basis in reality, and accordingly have  
21 absolutely no evidentiary support.

22 71. On information and belief, these outrageous accusations were made up by the State

1 after it lost the motion for a preliminary injunction; they were never brought up  
 2 beforehand—neither in the pleadings, nor during the course of Plaintiff’s so-called  
 3 mental health treatment at ASH.

4 72. Not a single member of any of Plaintiff’s ASH treatment teams have ever asked  
 5 Plaintiff if he touched Foxy inappropriately or if he intended to; this topic has never  
 6 come up in treatment, as it is entirely contrived by the State.  
 7 73. On information and belief, Bowens’ attacks on Plaintiff’s character were a deliberate  
 8 attempt to divert attention from Plaintiff’s valid claims and derail his litigation.  
 9 74. Holly R. Gieszl, Esq. (“Ms. Gieszl”), entered her notice of appearance on April 6,  
 10 2022, and began working with Plaintiff to challenge the State’s disgusting letter.  
 11 75. However, on July 13, 2022, Plaintiff was notified that Foxy had passed away.

12 FOXY THE SECOND

13 76. Upon receiving the news of Foxy’s untimely demise, Plaintiff contacted her  
 14 caretakers and directed them to deliver Foxy’s body to her veterinarian for a biopsy.  
 15 77. Ear cartilage extraction and strip biopsies were performed, and the tissue samples  
 16 were same-day expressed to Genetic Reflections LLC d/b/a ViaGen Pets and Equine  
 17 (hereinafter “ViaGen”).  
 18 78. Faced with the imminent choice to either clone Foxy, or terminate his temporal  
 19 existence and join with Foxy on the astral plane, Plaintiff opted for the former, and  
 20 on July 15, 2022, entered a genetic preservation and cell storage contract with  
 21 ViaGen, and commissioned a somatic cell culture from Foxy’s tissue samples.  
 22 79. On October 27, 2022, ViaGen issued Certificate of Preservation number V6624, and



1       on October 30, 2022 notified Plaintiff that approximately 1,140,000 of Foxy's  
2       somatic cells had been cultured and cryogenically preserved.

3       80. Plaintiff directed his general agent Joseph Cowser ("Mr. Cowser") to remove all of  
4       Plaintiff's personal effects, vehicles, and building materials from his homestead.

5       81. Plaintiff then contacted his real estate agent, Jerry Brown ("Mr. Brown"), and  
6       directed Mr. Brown to list Plaintiff's house along with one third of the land it sat on.

7       82. Plaintiff then contacted Martin Land Surveyors and commissioned a 3-way parcel  
8       split of Plaintiff's homestead.

9       83. On July 19, 2023, Martin Land Surveyor recorded the subdivision plat, and Mr.  
10      Brown found a cash buyer, who tendered an offer around the beginning of July.

11      84. Plaintiff accepted the offer, received the funds in escrow, and on July 27, 2023  
12      issued a warranty deed, which was executed by and through Mr. Cowser.

13      85. On August 11, 2023, Plaintiff entered a canine cloning contract with ViaGen, and  
14      paid them \$25,000.00 as a down payment under the contract.

15      86. On November 9, 2023 a single cloned puppy was born in ViaGen's Rochester New  
16      York genetic engineering facility. Plaintiff named the reincarnated puppy "Foxy."

17      *See Exhibit B.*

18      87. Plaintiff paid the balance of the cloning contract and on January 9, 2024, Foxy was  
19      flown from Rochester, New York to Phoenix, Arizona, and hand delivered  
20      by ViaGen's staff to Mr. Cowser.

21      88. On January 13, 2024 ViaGen executed a formal bilateral deed of assignment styled  
22      as a bill of sale, conveying to Plaintiff all of ViaGen's right, title, and interest in and

1 to Foxy. *See Exhibit C.*

2 89. Plaintiff then placed Foxy in bailment with Mr. Cowser, who was directed to care  
3 for, protect, cosset, and train her.

4 90. Over the next several months, Mr. Cowser performed Foxy's basic housetraining,  
5 and facilitated her visits to her veterinarian to complete her puppy vaccinations.

6 91. Once Foxy was sufficiently vaccinated, Mr. Cowser reached out to All Dogs  
7 Unleashed in Prescott, Arizona, and contracted with them on Plaintiff's behalf to  
8 provide a multi week live-in training course for Foxy, where she would learn basic  
9 and advanced obedience, and foundational service animal skills. Foxy completed the  
10 course with flying colors on or about May 16, 2024. *See Exhibit D.*

11 92. Mr. Cowser continued Foxy's task training over the next few weeks. She was  
12 trained to perform Deep Pressure Therapy ("DPT") and to act as a social buffer,  
13 which are tasks intended to help Plaintiff with grounding and coping with the effects  
14 of his neurodevelopmental disabilities and PTSD.

15 93. After several weeks of training based on All Dogs Unleashed's instructions, Foxy  
16 could consistently perform DPT, basic alerting tasks, and operate peaceably in  
17 public as a social buffer.

18 94. From that point, through the date of this Complaint, Foxy met the definition of a  
19 service animal under the ADA, as she was individually trained to do work or  
20 perform tasks for Plaintiff's benefit, and the work or tasks Foxy was trained to  
21 perform were directly related to Plaintiff's disabilities.

22 95. On June 11, 2024, Plaintiff sent Coconino County notice that Foxy had been cloned

1 and would assume the same county service dog ID number as her progenitor if the  
 2 County did not object. The notice provided Foxy's updated microchip number,  
 3 rabies vaccine certificate, sterilization status, and home address.

4 96. Coconino County responded by issuing a service animal license for Foxy under the  
 5 original dog number and service dog tag number. *See Exhibit E.*

6 97. Foxy is now a healthy, 17-pound, young adult Pomeranian mix. *See Exhibit F.*

7 98. On June 13, 2024, Plaintiff submitted reasonable accommodation request letter to  
 8 Defendant Sheldon via U.S.P.S. Certified Mail. *See Exhibit G.*

9 99. The Accommodation Request served to notify ASH that Plaintiff was asserting his  
 10 rights under the ADA and the AzDA to a reasonable accommodation for Foxy.

11 100. Plaintiff's request explained that Foxy had been cloned, had completed professional  
 12 training, and was now a *bona fide* service dog. The Accommodation Request  
 13 discussed how working Foxy had helped Plaintiff overcome self-isolation, and had  
 14 enabled him begin to engage socially, travel, and start a business.

15 101. The letter also clarified that Foxy was healthy, fully vaccinated, and well-trained;  
 16 and highlighted Plaintiff's substantial investment in Foxy's cloning and training.

17 102. Despite the clear guidance the Court previously provided to ASH as to what a  
 18 particularized assessment must contain, ASH responded on July 5, 2024 with only a  
 19 brief, one page denial letter (the "Denial Letter"). *See Exhibit H.*

20 103. After stating in the Denial Letter that "[t]he Hospital has extensively reviewed the  
 21 Americans with Disabilities Act (ADA) regulations on service animals as part of its  
 22 consideration of your initial and most recent request," the ASH administrators

1 proclaim that “[t]he Hospital will not modify its existing policies, practices and/or  
2 procedures to allow for a service animal at the Forensic Hospital.”

3 104. ASH bases its refusal to modify its policies, practices and/or procedures to  
4 accommodate Foxy on the following allegations:

5 a. “The Hospital has legitimate concerns that, based on your own personal  
6 statements, your past relationships and interactions with a ‘service animal’ have  
7 not only been counter-therapeutic, but also inappropriate (sexual in nature).”

8 b. “The facilities maintained by the Hospital, including the Forensic Hospital, are  
9 secure facilities and not accessible to the general public. Furthermore, the  
10 Hospital ONLY provides health care services at its facilities to individuals who  
11 are under court order for treatment (i.e., the Hospital does not provide health care  
12 services to the public at large).”

13 c. “There are legitimate medical and safety reasons to exclude a service animal  
14 from the Hospital.”

15 d. “The presence of a service animal within an Arizona State Hospital facility  
16 would require the alteration of services, programs, and/or activities and would  
17 fundamentally alter many typical functions of the Hospital.”

18 e. “The proper handling of a service animal, including the toileting, feeding,  
19 grooming and veterinary care could not feasibly be provided at the sole  
20 responsibility of the patient. Such activities would require additional staff  
21 resources and coordination.”

22 105. Defendants’ assertion that Plaintiff intends, or has stated intent to have sexual

1 relations with Foxy is patently false, has no basis in reality, and accordingly has no  
2 evidentiary support. These statements are nothing more than an abridged recitation  
3 of the libel promulgated by Bowen, who previously attempted to exclude Foxy from  
4 ASH on the inane charge that Plaintiff might rape, murder, and eat her.

5 106. Defendants' assertion that the presence of Plaintiff's beloved service animal would  
6 somehow be counter-therapeutic to Plaintiff is equally ludicrous, has no basis in  
7 reality, and on information and belief, runs counter to the prevailing academic  
8 literature pertaining to animal therapy for persons with ASD.

9 107. On information and belief, the other points raised in the Denial Letter are barred by  
10 the doctrine of *res judicata* and/or collateral estoppel, based on the Court's prior  
11 findings in Solan v. Arizona State Hospital *supra*.

12 108. Plaintiff also submitted an ASH "Special Visit Request Form" for a visit on July 17,  
13 2024 (Plaintiff's birthday) with Ms. Gieszl, Josh Mozell, Esq. ("Mr. Mozell"), Mr.  
14 Cowser, and Foxy. Plaintiff added a notice to the form, informing ASH that the  
15 service animal accommodation implicit in the visit request was mandatory by law.

16 109. After two weeks had elapsed without a response, Plaintiff contacted Ms. Geiszl, who  
17 sent an email to the Assistant Attorney General Erin Cohen, Esq. ("Cohen").

18 110. Cohen responded on July 11, 2024 with a brief email which stated only, "ASH's  
19 response: Josh and Holly are approved. The dog is not allowed on our grounds."

20 111. A few days before the visit, ASH provided Plaintiff a copy of the visit request form  
21 marked "approved," but stating "No dogs are allowed on Campus." See Exhibit I.

22 112. Ms. Gieszl and Mr. Mozell attended the food visit, but due to ASH's no-service dog

1 policy, both Foxy, and her interim caretaker, Mr. Cowsert, were excluded.

2 113. On October 5, 2024, Brad Smith, the owner of All Dogs Unleashed conducted an  
3 evaluation of Foxy and her training status and testified that "...it is my professional  
4 opinion that Foxy demonstrates a consistent ability to perform DPT and alerting  
5 tasks, provide grounding support, and serve as a social buffer for her handler. Foxy  
6 possesses all the qualities expected of a service dog, including acute sensitivity to  
7 her handler's emotional states, exceptional adaptability to stress, and the ability to  
8 remain focused and calm in disruptive situations...Foxy performs well on and off  
9 leash, consistently responds to her handler's verbal and nonverbal commands, and is  
10 fully housetrained. She displays no signs of aggression, and enjoys being picked up  
11 and handled by her trainers and strangers alike...Overall, Foxy is a friendly and  
12 well-adjusted animal, and has acquired the necessary skills and temperament to  
13 effectively assist her handler. I accordingly certify that Foxy is a fully trained service  
14 dog, and is prepared to serve as such for Mr. Solan." *See Exhibit J.*

15 114. Mr. Cowsert testified as well, stating "Foxy has been fully trained in advanced  
16 obedience and essential service animal skills, and continues to receive ongoing  
17 training maintenance under my supervision, and under the advice and guidance of  
18 All Dogs Unleashed, to maintain and enhance her skills as a service animal...She  
19 performs tasks that are crucial for assisting Mr. Solan in managing the effects of his  
20 neurodevelopmental disabilities....Foxy is individually trained to perform Deep  
21 Pressure Therapy work, which historically has been instrumental in helping Mr.  
22 Solan cope with sensory processing and mitigating sensory overstimulation...Foxy

1       is fully housetrained, very quiet, and gets along exceptionally well with all human  
2       and non-human animals she's come in contact with." *See Exhibit K.*

3       115. Defendants' continued interference with Foxy has also destroyed Plaintiff's  
4       therapeutic relationship with his providers, further impairing his treatment progress.

5       116. On numerous occasions throughout 2024, Defendant Lea'cher Carter ("Defendant  
6       Carter") and Defendant Unique Coleman ("Defendant Coleman") made various  
7       lewd and defamatory statements about Plaintiff and Foxy, in Plaintiff's presence and  
8       in front of other ASH patients, including "you eat dog p\*\*\*y" and "you eat dog a\*\*\*".

9       117. On or about May 22, 2024, Defendant Carter openly made these statements and also  
10       declared that Plaintiff's "d\*\*\* is so small you need a magnifying glass to see it."

11       118. On or about August 13, 2024, Plaintiff served Notice of Claim on the State of  
12       Arizona and Defendants Cunico, Sheldon, Bowen, Kwoh, Flowers, Ochoa, Carter,  
13       and Coleman, via U.S.P.S. Certified Mail, Restricted Delivery. *See Exhibit L.*

14       119. The NOC offered to settle all claims relating to Foxy for the sum certain of  
15       \$33,000,000. All Defendants failed to pay, adjust, rebut, or respond to the NOC.

16       120. On or about October 13, 2024, Plaintiff filed an administrative complaint with  
17       ASH's Complaints, Grievances and Appeals office (the "CGA Complaint").

18       121. ASH summarily dismissed the CGA Complaint on November 8, 2024, stating in its  
19       response letter: "In regards to your request to have your personal dog visit or live  
20       with you at ASH, this issue cannot be handled through the Hospital's internal  
21       complaint process, due to the litigation history...Based on the findings of this  
22       investigation, your complaint is dismissed." *See Exhibit M.*

1 122. On information and belief, no mechanism exists to appeal the dismissal of CGA  
2 Complaint, and based on ASH's admitted preclusion of Plaintiff's use of the internal  
3 administrative resolution process in this matter, all administrative remedies are  
4 exhausted as a matter law for the purposes of the Prison Litigation Reform Act.

5 123. As a result of Defendants' refusal to permit Foxy to accompany Plaintiff at ASH,  
6 Plaintiff and his family have also been forced to pay out-of-pocket expenses to board  
7 her with Mr. Cowsert past the time needed to train her.

8 124. From the date Plaintiff informed Defendants that Foxy had been cloned and  
9 retrained as a service animal, through the filing of this Complaint, Plaintiff has  
10 experienced distress, anguish, and heightened mental health symptoms, including  
11 hyper-vigilance, nightmares, flashbacks, sensory overload, increased anxiety,  
12 suicidal ideation, and self-injurious stimming behavior, without his service animal  
13 present to perform the tasks that alleviate these symptoms.

14 125. On numerous occasions since the date Plaintiff informed Defendants that Foxy had  
15 been cloned and retrained as a service animal, Plaintiff engaged in self-injurious  
16 actions, including head banging and hair pulling. These self-injurious actions could  
17 have been prevented or immediately interrupted by Foxy.

18 126. Despite this, ASH callously dismissed Plaintiff's injuries and continued their attack  
19 of Foxy's status, falsely claiming in response to Plaintiff's CGA Complaint: "Your  
20 allegations of self-harm, anxiety, and suicidal ideation, due to not having the  
21 requested personal pet Foxy with you, are not supported by any recorded instance of  
22 your self-harm, anxiety, or suicidal ideation during the period in question."

## **STATEMENT OF CLAIMS**

**FOR THE FIRST CAUSE OF ACTION:**

## **VIOLATIONS OF TITLE II'S PROHIBITION ON DISCRIMINATION**

127. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the statements contained in the preceding paragraphs.

128. In 1990 the United States Congress found, *inter alia*, that laws were needed to more fully protect “some 43 million Americans with one or more physical or mental disabilities;” that “the Nation’s proper goals regarding individuals with disabilities are to assure equality of opportunity, full participation, independent living and economic self-sufficiency for such individuals;” and that “the continuing existence of unfair and unnecessary discrimination and prejudice denies people with disabilities the opportunity to compete on an equal basis and to pursue those opportunities for which our free society is justifiably famous...”

129. Congress thus stated as its purpose in passing the ADA (42 U.S.C. § 12101(b)): "It is the purpose of this act...to provide a clear and comprehensive national mandate for the elimination of discrimination against individuals with disabilities...to provide clear, strong, consistent, enforceable standards addressing discrimination against individuals with disabilities...to ensure that the Federal government plays a central role in enforcing the standards established in this act on behalf of individuals with disabilities [and] to invoke the sweep of Congressional authority, including the power to enforce the 14th Amendment and to regulate commerce, in order to address the major areas of discrimination faced day-to-day by people with disabilities."

1       130. Title II of the ADA provides that “no qualified individual with a disability shall, by  
2       reason of such disability, be excluded from participation or denied the benefits of the  
3       services, programs or activities of a public entity, or be subjected to discrimination  
4       by any such entity.” 42 U.S.C. § 12132; 28 C.F.R. § 35.130.

5       131. Public entities include “[a]ny State or local government” and “[a]ny department,  
6       agency, special purpose district, or other instrumentality of a State or States or local  
7       government.” 42 U.S.C. § 12131(1); 28 C.F.R. § 35.104.

8       132. The specific prohibitions against discrimination include the requirement that: “A  
9       public entity shall make reasonable modifications in policies, practices, or  
10      procedures when the modifications are necessary to avoid discrimination on the  
11      basis of disability...” 28 C.F.R. § 35.130(b)(7)(i).

12      133. Title II’s regulations further provide that a public entity shall modify its policies,  
13      practices, or procedures to permit the use of a service animal by an individual with a  
14      disability. 28 C.F.R. § 35.136(a).

15      134. ASH’s duty on receiving a request for accommodation is well settled by case law  
16      and applicable regulations. It is required to undertake a fact-specific investigation to  
17      determine what constitutes a reasonable accommodation. Mere speculation that a  
18      requested accommodation is infeasible falls short of the reasonable accommodation  
19      requirement; ASH must gather sufficient information from Plaintiff and qualified  
20      professionals to determine what accommodations are necessary.

21      135. Further, this Court already directed the State as to how ASH is required to conduct a  
22      particularized assessment of Plaintiff’s service animal accommodation request.

1       136. After receiving Plaintiff's most recent requests for a reasonable accommodation for  
2       Foxy, through the filing of this Complaint, the State never consulted Plaintiff, and on  
3       information and belief, did not consult any qualified experts either. Instead, it  
4       summarily denied the requests, raised numerous issues previously rejected by the  
5       Court, and unleashed an outrageous attack on Plaintiff's relationship with Foxy.

6       137. As of the date Plaintiff notified the State of his need for a service animal  
7       accommodation, through the date of the filing of this Complaint, the State continues  
8       to deny full and equal access to Plaintiff and to discriminate against Plaintiff on the  
9       basis of his disabilities, thus wrongly denying Plaintiff the benefits of the services,  
10      programs or activities of ASH, in violation of Title II of the Americans with  
11      Disabilities Act, 42 U.S.C. § 12132, and its implementing regulations including, but  
12      not limited to 28 C.F.R. §§ 35.130 and 35.136.

13      138. As a direct and proximate result of the State's aforementioned acts, Plaintiff has  
14      suffered humiliation, hardship, anxiety, indignity, significant mental and emotional  
15      anguish, and out-of-pocket expenses he would not have otherwise incurred.

16      139. Pursuant to 42 U.S.C. § 12133, Plaintiff is entitled to the remedies set forth in 29  
17      U.S.C. § 794a. Plaintiff seeks damages, preliminary and permanent injunctions to  
18      prohibit the State from excluding Foxy from ASH while Plaintiff is confined at  
19      ASH, and a declaration stating the State violated Title II by excluding Foxy.

20      140. Plaintiff is entitled to, and seeks compensatory damages because the State's denial  
21      of accommodations was a result of its officer's and employees' deliberate  
22      indifference to Plaintiff's disability related needs and established disability law.

**AS FOR THE SECOND CAUSE OF ACTION:**

## **VIOLATIONS OF THE ADA'S PROHIBITION ON RETALIATION**

141. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the statements contained in the preceding paragraphs.

142.42 U.S.C. § 12203 provides that “[n]o person shall discriminate against any individual because such individual has opposed any act or practice made unlawful by this chapter or because such individual...participated in any manner in...[a] proceeding...under this chapter.”

143. Further, “[i]t shall be unlawful to coerce, intimidate, threaten, or interfere with any individual in the exercise... [of] any right granted or protected by [the ADA].” *[d.]*

144. Plaintiff engaged in multiple protected activities under the ADA, including filing an  
ADA claim against ASH for its unlawful exclusion of Foxy. Plaintiff also opposed  
ASH's illegal anti-service dog policies and practices through exhaustive negotiation,  
declamation, demonstration, remonstration, and litigation.

145. On information and belief, prior to Plaintiff filing his first ADA claim in 2020, no allegations of inappropriate conduct involving Foxy were raised in Plaintiff's treatment records, progress notes, or otherwise. After Plaintiff's ADA claims were filed, Defendant Bowen and various public servants acting under him, including Plaintiff's former psychiatrist, Dr. Stephen O. Morris, and numerous unknown ASH nurses and/or behavioral health technicians and/or other staff persons, engaged in a deliberate and retaliatory campaign to humiliate, intimidate, and discredit Plaintiff.

146. As part of this campaign, ASH staff fabricated and disseminated false incident

1 reports suggesting Plaintiff had engaged in criminal conduct against Foxy. These  
2 accusations were false, and on information and belief the ASH staff that wrote them  
3 knew they were false, or made no reasonable attempt to verify their veracity.

4 147. These defamatory and retaliatory statements were first introduced to Plaintiff in the  
5 Particularized Assessment Letter, shortly after the Court granted Plaintiff's motion.  
6 The letter included detailed allegations purportedly based on Progress Notes and  
7 Incident Reports recorded by ASH staff, and interviews with Plaintiff.

8 148. Defendant Bowen knowingly manipulated and misrepresented Plaintiff's statements  
9 to create a false narrative of animal abuse. For instance, he claimed that Plaintiff  
10 referred to Foxy as a "woman" and "co-sovereign" to suggest impropriety. In reality,  
11 these appellations are genuine expressions of Plaintiff's ecocentric worldview and  
12 rejection of human exceptionalism. This was reiterated by Plaintiff during the cited  
13 interviews, but Bowen nevertheless disregarded this evidence and weaponized  
14 Plaintiff's innocuous oratory to craft a malicious subterfuge.

15 149. Further, the progress notes and incident reports cited in the Particularized  
16 Assessment Letter were recorded after Plaintiff filed his initial ADA claim, but  
17 before the issuance of the Particularized Assessment letter. These notes and reports  
18 had never been treated as credible or relevant by any of Plaintiff's inpatient  
19 treatment teams, as evidenced by the total lack of treatment interventions for a  
20 zoophilic disorder in Plaintiff's treatment plans.

21 150. In fact, Plaintiff's relationship with Foxy has never been called into question by any  
22 of Plaintiff's ASH treatment teams, nor have any allegations of abuse or impropriety

1       with respect to Foxy ever been included in any of Plaintiff's treatment plans or  
2       mental health assessments.

3       151. On information and belief, the temporal proximity between ASH's abrupt reliance  
4       on these previously disregarded records demonstrates a retaliatory object.

5       152. Later, on July 5, 2024, Defendant Sheldon responded to Plaintiff's eminently  
6       reasonable service animal accommodation request by summarily denying the same  
7       without conducting a proper assessment, and accusing Plaintiff of having a  
8       relationship with Foxy that was "sexual in nature."

9       153. On information and belief, Defendant Sheldon knew Plaintiff's relationship with  
10      Foxy was not sexual in nature, or recklessly failed to investigate the nature of  
11      Plaintiff's relationship with Foxy before making such an accusation.

12      154. On information and belief, these defamatory statements by Defendants Bowen and  
13      Sheldon were made with the intent to retaliate against Plaintiff for exercising his  
14      rights under the ADA, and to deter him from pursuing the disability  
15      accommodations to which he was and remains entitled.

16      155. By promulgating these scandalous communications, Defendants Bowen and Sheldon  
17      also destroyed Plaintiff's trust in ASH and its treatment teams, rendering him fully  
18      unable to participate in therapy. In fact, Plaintiff's current psychologist, Amanda  
19      Brimlow, canceled all of Plaintiff's therapy sessions on the grounds that she could  
20      not conduct trauma therapy as Plaintiff didn't "trust" her.

21      156. These Defendants' false allegations not only created a hostile and degrading  
22      environment that disrupted Plaintiff's therapeutic progress, but also undermined

1 his confidence in, and ultimately dissuaded Plaintiff from pursuing additional civil  
 2 rights and tort claims that he would have otherwise brought against the State and its  
 3 employees over the past 2½ years, including but not limited to documented assaults  
 4 and batteries against Plaintiff's person by ASH staff.

5 157. The retaliation by Defendants Bowen and Sheldon also caused Plaintiff extreme  
 6 distress, including heightened anxiety, depression, and suicidal ideation,  
 7 exacerbating his mental health conditions.

8 158. Pursuant to 42 U.S.C. § 12203(c), Plaintiff is entitled to, and seeks the remedies and  
 9 procedures available under 42 U.S.C. §§ 12133 and/or 12188, including damages,  
 10 injunctive, and declaratory relief.

11 **AS FOR THE THIRD CAUSE OF ACTION:**

12 **VIOLATIONS OF SECTION 504 OF THE REHABILITATION ACT**

13 159. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the  
 14 statements contained in the preceding paragraphs.

15 160. Section 504 of the Rehabilitation Act provides in pertinent part: “[N]o otherwise  
 16 qualified individual with a disability...shall, solely by reason of his or her disability,  
 17 be excluded from the participation in, be denied the benefits of, or be subjected to  
 18 discrimination under any program or activity receiving federal financial  
 19 assistance...” *See* 29 U.S.C. § 794.

20 161. On information and belief, at all times material to this Complaint, the State through  
 21 ASH, and/or the Trustee was a recipient of federal financial assistance within the  
 22 meaning of Section 504, including but not limited to Medicare and Medicaid funds.

162. At all times material to this Complaint, Plaintiff has been a qualified individual with  
a disability (also referred to as a "handicapped person") within the meaning of  
Section 504 and met the eligibility requirements for the receipt of the aids, benefits,  
services, programs, and activities of ASH.

163. State and/or Trustee, by their discriminatory exclusion of Foxy from accompanying Plaintiff at ASH, have violated Section 504 and its implementing regulations.

164. As a direct and/or proximate result of the discrimination aforesaid, Plaintiff suffered  
humiliation, hardship, anxiety, indignity, and significant mental and emotional harm.

165. Pursuant to 29 U.S.C. § 794a, Plaintiff is entitled to, and seeks damages, injunctive relief, and reasonable attorneys' fees and costs against the State and/or Trustee.

## **AS FOR THE FOURTH CAUSE OF ACTION:**

## NEGLIGENCE, GROSS NEGLIGENCE, NEGLIGENCE PER SE

166. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the statements contained in the preceding paragraphs.

<sup>167</sup> The Director of ADHS has charge and control of ASH. *See A.R.S. § 36-202(D).*

168. Defendant Cunico willfully assumed the duties of the ADHS Director.

169. At all times material to this Complaint, Defendant Cunico, as *de facto* Director of ADHS, had charge of ASH, and Defendant Sheldon was directly responsible for carrying out the purposes for which ASH is maintained. *See A.R.S. § 36-206(A).*

170. ASH is maintained for the care and treatment of persons with mental disorders and persons with other personality disorders or emotional conditions who will benefit from care and treatment. *See A.R.S. 36-202(A).*

1       171. ASH is required by law to have adequate facilities and equipment for enlightened  
2                  and scientific treatment of nervous and mental diseases in accordance with approved  
3                  methods of mental therapeutics, including, among other things, facilities for medical  
4                  and psychiatric treatment with special attention to occupational therapy and other  
5                  special therapies. *See A.R.S. 36-201(C).*

6       172. Defendants State, Cunico, and Sheldon administered Plaintiff's court-ordered care,  
7                  treatment, and supervision through employed and/or contracted healthcare providers,  
8                  including, but not limited to, physicians, nurses, counselors, psychologists,  
9                  rehabilitative specialists, social workers, case managers, supervisors, behavioral  
10                 health technicians, administrative and staff.

11      173. Defendants State of Arizona, Cunico, and Sheldon had a duty to provide standard of  
12                  care treatment, supervision, monitoring, and housing to Plaintiff and other patients  
13                  housed at ASH in compliance with State and Federal law.

14      174. Defendant Cunico is charged with adopting rules for the administration of ASH and  
15                  to carry out the purposes for which it is maintained. *See A.R.S. § 36-204(5).*

16      175. Defendant Cunico is only authorized to establish rules for the commitment of  
17                  mentally ill persons that are not inconsistent with other provisions of law. *See A.R.S.*  
18                 *§ 36-204(4); see also A.A.C. R9-21-210(A).*

19      176. Defendant Cunico, her deputy Sheldon, and other public servants acting under them,  
20                  established and/or ratified and/or enforced a blanket service animal ban at ASH, and  
21                  excluded Foxy in violation of Title II of the ADA.

22

1       177. Absent a qualified exemption, none of which apply here, a blanket ban on service  
2       animals violates the ADA.

3       178. Further, the improper exclusion of a service animal is discrimination *per se*.

4       179. Defendants Cunico and Sheldon knew or should have known that ignoring State and  
5       Federal disability law and improperly excluding Plaintiff's service animal would  
6       cause Plaintiff to suffer loss of agency and cause him a variety of psychological and  
7       emotional injuries, and increase the risk of self-harm.

8       180. By excluding Foxy, the State, Cunico, and Sheldon did cause Plaintiff to suffer loss  
9       of agency, did cause Plaintiff serious psychological and emotional harm, including  
10       but not limited to increased Autism meltdowns and increased difficulty with  
11       emotional regulation, and did cause Plaintiff to engage in self-harm, including but  
12       not limited to pulling out his hair, and banging his head into the walls.

13       181. Defendant State, Cunico, and Sheldon, by the aforesaid actions and omissions, each  
14       breached the duties they owed to Plaintiff and were negligent.

15       182. Defendant State, Cunico, Sheldon, and other public servants acting under them,  
16       violated Plaintiff's patient rights secured under A.A.C. Title 9, Chapter 21 and A.R.S.  
17       § 36-516, including, but not limited to the right to be free from unlawful  
18       discrimination while receiving inpatient behavioral health services from ASH.

19       183. These statutes and rules are designed to protect patients like Plaintiff by establishing  
20       a duty of care owed by Defendants Plaintiff and others similarly situated.

21       184. Defendant State, Cunico, Sheldon, and other public servants acting under them,  
22       violated these statutes during their administration of care and treatment to Plaintiff

1 while he was a patient at the ASH by, *inter alia*, discriminating against Plaintiff on  
2 the basis of his neurodevelopmental disabilities by excluding Foxy, and ignoring the  
3 devastating effects the exclusion was having on Plaintiff's level of functioning.

4 185. Despite this awareness, Defendant Sheldon, numerous public servants under him  
5 knowingly and continuously pursued a course of conduct over the last 6 months,  
6 which had no support under the law, fully knowing it would cause loss of agency,  
7 psychological injury, and emotional damage, and risk of self-harm to Plaintiff.

8 186. On information and belief, the acts and omissions of Defendant State, Cuinco, and  
9 Sheldon exceed mere negligence, and rise to the level of gross negligence.

10 187. On information and belief, the aforementioned acts and omissions were done in  
11 violation of State and Federal law, and constitute negligence *per se*.

12 188. As a result of Defendants negligence, gross negligence, and negligence *per se*,  
13 Plaintiff suffered injuries and other damages and losses as described herein and  
14 which entitle Plaintiff to compensatory, consequential, and special damages in an  
15 amount to be determined at trial.

16 189. The acts and omissions of Sheldon, in particular, were willful and wanton, and  
17 demonstrated a callous disregard for the care of Plaintiff. For this Plaintiff seeks  
18 hedonic, punitive, and exemplary damages against Defendant Sheldon.

19 190. On information and belief, pursuant to A.R.S. § 36-516 Plaintiff is entitled to treble  
20 damages for the negligence of and/or cruel mistreatment by these Defendants.

21  
22

#### **AS FOR THE FIFTH CAUSE OF ACTION:**

## INTENTIONAL INFILCTION OF EMOTIONAL DISTRESS

191. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the statements contained in the preceding paragraphs.

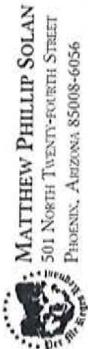
192. Plaintiff's right to a reasonable service animal accommodation has been violated at ASH for nearly 3 years, including the periods between April 1, 2024 and July 13, 2022, and July 5, 2024 through the date hereof.

193. Defendant Bowen and Defendant Sheldon consciously, willingly, and intentionally implemented a blanket no-service-animal policy at ASH in violation of substantive federal common law, statutes, and regulations, and in direct violation of this Court's previous injunction.

194. These Defendants' actions, in callously and improperly denying Plaintiff  
accompaniment by his service animal, who provides desperately needed assistance,  
including tasks not only to aid Plaintiff's daily functioning, but also to support his  
mental health and ensure his safety from self-harm, constitute extreme and  
outrageous behavior.

195. Bowen and Sheldon each consciously, willingly, and intentionally accused Plaintiff of bestiality and/or zoophilia without credible evidence, and on information and belief they did so in retaliation for Plaintiff's legal demands and actions made and brought against ASH to enforce his disability rights.

196. These Defendants' actions, in falsely and fraudulently accusing Plaintiff of bestiality, zoophilia, and/or animal abuse, in an attempt to legitimize their unlawful



1 exclusion of Foxy from ASH, also constitutes extreme and outrageous behavior.

2 197. Bowen and Sheldon each intended to cause emotional distress to Plaintiff, or acted  
3 with reckless disregard for the probability of causing emotional distress Plaintiff,  
4 and each knew or should have known that Plaintiff would be severely harmed by  
5 their actions and inactions.

6 198. The respective actions of Bowen and Sheldon, in excluding Foxy from ASH,  
7 retaliating against Plaintiff, and/or slandering plaintiff as aforesaid, caused Plaintiff  
8 to suffer serious psychological and emotional harm, including but not limited to  
9 increased Autism meltdowns and increased difficulty with emotional regulation, and  
10 caused Plaintiff to engage in self-harm, including but not limited to pulling out his  
11 hair, and banging his head into the walls.

12 199. On information and belief, the statute of limitations with respect to Plaintiff's  
13 negligence claim against Bowen is tolled pursuant to the continuing tort doctrine, as  
14 Sheldon's negligence constitutes a continuation of Bowen's wrongful conduct.

15 200. As a result of Bowen's and Sheldon' respective acts and omissions, Plaintiff is  
16 entitled to compensatory, hedonic, and punitive damages, in an amount to be proven  
17 at trial.

18 201. On information and belief, pursuant to A.R.S. §§ 36-516 and 36-517, Plaintiff is  
19 entitled to treble damages for the cruel mistreatment by these Defendants.

20  
21  
22

**AS FOR THE SIXTH CAUSE OF ACTION:**

## INVASION OF PRIVACY (FALSE LIGHT)

202. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the statements contained in the preceding paragraphs.

203. Defendants Bowen, Sheldon, Carter, and Coleman (“Cause Sixth Defendants”) falsely accused Plaintiff of engaging or planning to engage in, inappropriate and illegal sexual activities with Foxy.

204. These statements, made to or in the presence of ASH staff and/or patients, were highly offensive, defamatory, and cast Plaintiff in a false light that would be highly objectionable to a reasonable person.

205. Plaintiff repeatedly attempted to correct Cause Sixth Defendants and set the record straight; however, all or some of the Cause Sixth Defendants continued to make similar statements, intensifying the false light in which Plaintiff was cast.

206. On information and belief, these Defendants acted with actual malice or reckless disregard for the truth in making these statements, in that they knew the statements were false or made no effort to verify their veracity before disseminating them.

207. As a direct and proximate result of Cause Sixth Defendants' actions, Plaintiff has suffered severe emotional distress, significant damage to his reputation, and an exacerbation of his mental health symptoms.

208. Plaintiff is entitled to compensatory damages for the emotional distress, reputational damage, and exacerbation of mental health symptoms caused by these Defendants' actions. Plaintiff also seeks punitive damages. Cause Sixth Defendants.

1                   **AS FOR THE SEVENTH CAUSE OF ACTION:**

2                   LIBEL, SLANDER, DEFAMATION OF CHARACTER

3       209. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the  
4                   statements contained in the preceding paragraphs.

5       210. A person who publishes a false and defamatory communication concerning a private  
6                   person is subject to liability if they know that the statement is false and it defames  
7                   the other, acts in reckless disregard of these matters, or acts negligently in failing to  
8                   ascertain them.

9       211. Plaintiff has never had sexual relations of any nature with Foxy, her predecessor, or  
10                  any other nonhuman animal, and does not intend to have sexual relations of any  
11                  nature with Foxy or any or nonhuman animal; nor has Plaintiff ever claimed to have  
12                  had sexual relations of any nature with Foxy, her predecessor, or any other  
13                  nonhuman animal, or to have intended to have any such sexual relations.

14       212. Plaintiff has never been treated for a zoophilic or other disorder related animal  
15                  abuse, and Bowen and Sheldon knew or should have known that ASH had never  
16                  treated, attempted to treat, or suggested Plaintiff be treated for any such disorder.

17       213. Bowen published the Particularized Assessment letter knowing the same contained  
18                  statements which implicated Plaintiff in bestiality and animal abuse, and knowing  
19                  and/or negligently failing to ascertain the fact that such statements were false.

20       214. Sheldon published the Denial Letter knowing the same contained statements which  
21                  implicated Plaintiff in bestiality and animal abuse, and knowing and/or negligently  
22                  failing to ascertain the fact that such statements were false.

1 215. On information and belief, the aforementioned libelous publications of Bowen and  
2 Sheldon each constitute defamation *per se*, as they impute to Plaintiff criminal  
3 misconduct and serious moral turpitude; and Sheldon's Denial Letter constitutes a  
4 separate and distinct publication from that of Bowen's.

5 216. On information and belief, the statute of limitations with respect to Plaintiff's claim  
6 against Bowen is tolled pursuant to the continuing tort doctrine, as Sheldon's  
7 defamatory statements constitute a continuation of Bowen's tortious misconduct.

8 217. Even if Bowen and Sheldon based their false statements on false reports of one or  
9 more disgruntled employees, they each had a non-delegable duty to inquire into the  
10 veracity of such reports before publishing the aforementioned libelous statements.

11 218. Carter and Coleman each made defamatory statements about Plaintiff in front of  
12 other ASH patients, including "you eat dog a\*\*," and "you eat dog p\*\*\*y," knowing  
13 and/or negligently failing to ascertain the fact that such statements were false.

14 219. As a direct and/or proximate cause of the defamatory statements of Bowen, Sheldon,  
15 Carter, and Coleman, Plaintiff suffered serious harm to his reputation and credibility,  
16 including denial of service animal accommodations by the State and/or Trustee.

17 220. Plaintiff suffered anxiety, indignity, and significant mental and emotional anguish as  
18 a direct and/or proximate result of these defamatory statements, for which Plaintiff is  
19 entitled to actual and compensatory damages.

20 221. Plaintiff seeks punitive damages against Bowen, Sheldon, Carter, and Coleman due  
21 to the egregious nature of the defamatory statements and the fact that these  
22 Defendants were Plaintiff's caretakers.

## **AS FOR THE EIGHTH CAUSE OF ACTION:**

## TRESPASS TO A CHATTEL

222. Plaintiff repleads and incorporates by reference, as if fully set forth again herein, the statements contained in the preceding paragraphs.

223. ASH is not a prison and Plaintiff is not a prisoner. *See Solan v. Arizona State Hospital* *supra*, Doc. 84 at 14:3-4.

224. Since Plaintiff's sentence was suspended by in 2023, Plaintiff has not been serving a sentence at ASH; he is merely committed to the hospital for a period of treatment.

225. As a hospital patient receiving care from the State, Plaintiff "enjoys constitutionally protected interests in...reasonably nonrestrictive confinement conditions..." *See Youngberg v. Romeo*, 457 U.S. 307 (1982).

226. Whether Plaintiff's constitutionally protected right to possess personal property have been violated "must be determined by balancing his liberty interests against the relevant state interests. If there is to be any uniformity in protecting these interests, this balancing cannot be left to the unguided discretion of a judge or jury." Id.

227. Plaintiff has a possessory and ownership interest in Foxy, including an exclusive right to possess Foxy while at ASH as an accommodation for his disabilities.

228. Plaintiff has reserved his power to possess Foxy. *See Article II, Sec. 33 of the  
Arizona Constitution.* Plaintiff has not knowingly waived any right in Foxy and  
would never willingly waive the right to maintain custody of Foxy under any  
circumstance.

229 Nor does Plaintiffs commitment order expressly authorize ASH to suspend

1 Plaintiff's right to possess Foxy while confined at ASH; it simply directs ASH to  
2 provide the treatment needed by Plaintiff.

3 230. In order for Plaintiff's possession of a particular article of personal property to be  
4 restricted, ASH must demonstrate that the property in question poses an imminent  
5 threat of serious physical harm to Plaintiff or others. *See e.g.*, A.A.C. R9-21-208(A).

6 231. Defendant Sheldon has not done this; he has simply asserted a general power to  
7 suspend Plaintiff's right of possession in Foxy with no statutory or common law  
8 authority to support his actions.

9 232. The Restatement (Second) of Torts controls trespass to chattel claims in Arizona  
10 absent an authority to the contrary. *See Koepnick v. Sears Roebuck Co.*, 158 Ariz.  
11 322, 762 P.2d 609 (Ariz. Ct. App. 1988), citing *Fendler v. Phoenix Newspapers,*  
12 Inc., 130 Ariz. 475, 636 P.2d 1257 (App. 1981).

13 233. The tort of trespass to a chattel may be committed by intentionally dispossessing  
14 another of the chattel, or using or intermeddling with a chattel in the possession of  
15 another. *See Restatement (Second) of Torts § 217 (1965).*

16 234. One who commits a trespass to a chattel is subject to liability to the possessor of the  
17 chattel if possessor is deprived of the use of the chattel for a substantial time. *See*  
18 *Restatement (Second) of Torts § 218 (1965).*

19 235. A dispossession may be committed by intentionally "(a) taking a chattel from the  
20 possession of another without the other's consent, or...(c) barring the possessor's  
21 access to a chattel..."

22 236. Foxy's formal bailment ended when she completed her service animal training and

1 Plaintiff sought her admittance to ASH. Mr. Cowert's continued custody of Foxy is  
2 not based on Plaintiff's proper consent, but solely out of necessity due to Defendant  
3 Sheldon's unlawful interference with Plaintiff's right to possess her.

4 237. Mr. Cowsert intended to deliver Foxy to Plaintiff at ASH, and would have done so  
5 immediately after her service dog training has completed, but for Defendant  
6 Sheldon's adamant refusal to allow Foxy onto the ASH property.

7 238. Mr. Cowsert is Plaintiff's contracted agent, and Plaintiff directs nearly every aspect  
8 of Foxy's date-to-day care. Even if Plaintiff did not have immediate custody of Foxy  
9 after she was cloned, he has had, at the very least, constructive possession at all  
10 times material to this Complaint.

11 239. Constructive possession is established when a person, though lacking such physical  
12 custody, still has the power and intent to exercise control over the object. *See*  
13 Henderson v. United States, 575 U.S. 622, 135 S. Ct. 1780, 1784, 191 L. Ed. 2d 874  
14 (2005).

15 240. Defendant Sheldon trespassed against Plaintiff's chattel by repeatedly barring  
16 Plaintiff's access to Foxy through the Denial Letter, the denial of Plaintiff's food visit  
17 requests, and other requests for her accompaniment.

18 241. This interference has continued unabated for nearly 6 months, continues through the  
19 date of filing this Complaint, and substantially obstructs Plaintiff's proper and  
20 intended use of his property.

21 242. Sheldon's actions were arbitrary, exceeded his jurisdiction as ASH's CEO, and were  
22 inconsistent with Plaintiff's rightful control over Foxy as his personal property.

1 243. As a direct and proximate result of Sheldon's intentional interference with Plaintiff's  
2 possessory interest in Foxy, Plaintiff has suffered damages, including but not limited  
3 to the costs associated with training and maintaining Foxy, the value of Foxy's  
4 intended service, and other consequential losses arising from his inability to use  
5 Foxy as intended.

6 244. Plaintiff is entitled to nominal damages for the trespass, compensatory damages  
7 equal to the fair market value of Foxy's services as a trained service animal  
8 computed over the period she remains separated from Plaintiff due to Defendant  
9 Sheldon's actions, and any additional special damages resulting from Sheldon's  
10 intentional interference with Plaintiff's enjoyment of Foxy.

11 **DEMAND FOR RELIEF**

12 Plaintiff has no adequate remedy at law to redress many of the wrongs, injuries, and  
13 legal and human rights violations set forth in this Complaint, and is entitled to the  
14 equitable relief requested with respect to those matters. Plaintiff has suffered and will  
15 continue to suffer irreparable harm as a result of the unlawful acts, omissions, policies,  
16 and practices of Defendants as complained of herein, unless Plaintiff is granted the relief  
17 he requests.

18 **WHEREFORE**, Plaintiff demands judgment against all Defendants herein, and  
19 requests that the Court order the following relief, to-wit:

20 A. Award Plaintiff actual, compensatory, hedonic, statutory, nominal, special,  
21 incidental, consequential, aggravated, exemplary, punitive, and treble damages;  
22 B. Adjudge and decree that the policies and practices of the State complained of

1           herein violate the ADA, Section 504, and Plaintiff's rights in and to Foxy;

2       C. Adjudge and decree that Sheldon, Bowen, Carter, and Coleman defamed Plaintiff  
3           and cast him in a false light;

4       D. Preliminarily and permanently restrain and enjoin all Defendants herein, their  
5           agents, officers, employees, and all persons acting in concert with them, and the  
6           successors of any of them, from denying Foxy entry to the ASH facilities, or  
7           otherwise denying Plaintiff accompaniment by Foxy while Plaintiff is confined at  
8           ASH;

9       E. Order the restitution of and for all of Plaintiff's rights in and to Foxy which have  
10           been taken, restrained, or obstructed by Defendants without due process of law;

11      F. Disgorge the funds disbursed to ASH by the Arizona Legislature for patient care,  
12           in an amount equal to the daily cost of Plaintiff's care, computed over the duration  
13           of his confinement, based on the daily Forensic Rehabilitation cost advertised on  
14           ASH's website, and impose a constructive trust over the funds so disgorged, to be  
15           applied to Foxy's upkeep and Plaintiff's future mental health care and disability  
16           related needs;

17      G. Retain jurisdiction of this case until Defendants have fully complied with the  
18           orders of this Court, and there is a reasonable assurance that Defendants will  
19           continue to comply in the future absent continuing jurisdiction;

20      H. Award Plaintiff all costs of this suit, reasonable attorneys' fees, and pre and post  
21           judgment interest at the maximum rate allowed by law; and,

22      I. Provide such other and further relief as the Court deems just and proper.

**DEMAND FOR JURY TRIAL**

Plaintiff hereby demands a jury trial for all claims herein so triable.

## **RESERVATION OF RIGHTS**

Plaintiff hereby reserves all his rights, privileges, prerogatives, and immunities, and does not waive, and does not intend to waive any of his rights, privileges, prerogatives, or immunities. Plaintiff does not yield his sovereignty to the agencies that serve him, and does not consent to be governed by the oppressive government of Arizona.

#### **VERIFICATION AND EXECUTION**

9 Plaintiff hereby certifies under penalty of perjury that the foregoing is true and  
10 correct, (except for matters stated on information and belief, which matters Plaintiff  
11 believes to be true to the best of his knowledge and ability;) that this Complaint is not  
12 being presented for an improper purpose; that it is supported by existing law or by a  
13 nonfrivolous argument for extending, modifying, or reversing existing law; that the  
14 factual contentions herein have evidentiary support or will likely have evidentiary  
15 support after a reasonable opportunity for further investigation or discovery; and that  
16 Plaintiff is of full legal age and fully competent to testify to the facts set forth herein.

**SIGNED, SEALED, AND DATED** this 13th day of January, 2025.



**Matthew Phillip Solan**  
Plaintiff in *Pro. Per.*

**EXHIBIT A**



Dear Mr. Solan,

On March 22, 2022, the District Court for the District of Arizona ordered the Arizona State Hospital (“ASH”) to conduct a particularized assessment in accordance with Title II of the Americans with Disabilities Act (“Title II”) and the relevant Code of Federal Regulations (“C.F.R.”) of your request to have your dog, “Foxy,” live with you at the ASH Forensic Hospital. I write to inform you that, having completed the required assessment, ASH must deny your request. Our assessment discovered six concerns that justify this denial:

- (1) Even assuming Foxy qualified as a service animal before your index crime and your commitment to the Forensic Hospital, ASH does not believe her services are medically necessary in this setting. You do not need Foxy to navigate the hospital or to otherwise meet your physical needs, and your treating psychiatrist believes that rather than help you cope with your psychiatric disabilities, having her live in the hospital with you would “get in the way” of your behavioral health treatment.
- (2) Even if Foxy qualified as a service animal, Title II requires that while in a public facility she be tethered with a harness, leash, or other tether. However, tethers are ligature risks that in accordance with Hospital policy and Joint Commission regulations, ASH cannot allow at the Forensic Hospital. Therefore, you would be unable to control Foxy as Title II requires.
- (3) Even if Foxy qualified as a service animal, Title II requires that you be solely responsible for her care and supervision while in a public facility. At the Forensic Hospital, however, you could not care for Foxy’s daily needs without significant assistance from ASH staff. Therefore, Title II does not require ASH to allow her at the Hospital.
- (4) Foxy requires daily medication for heart disease and osteoarthritis. Consistent with Hospital policy, licensing requirements, and state and federal regulations, however, ASH cannot store or administer veterinary medications. Moreover, one of Foxy’s required medications is gabapentin, which though not yet a controlled substance in Arizona is nonetheless commonly abused and should not be readily available to Forensic Hospital patients. ASH policy, licensure, and regulatory requirements prohibit you from storing and administering *any* medication—much less gabapentin.
- (5) Even if Foxy qualified as a service animal, admitting her would fundamentally alter the nature of the Forensic Hospital from an inpatient hospital facility that cares for human beings to one that also must care for an animal. Title II does not require such a fundamental alteration to the Hospital’s services, programs, and activities.
- (6) Finally, ASH records show that you have expressed to your peers and staff on multiple occasions a desire to marry Foxy and have intimate relations with her. Although you minimize or deny making these statements, ASH cannot ignore the



risk of animal abuse by allowing Foxy at the Forensic Hospital, where at your request, you are currently occupying a single room on the Cottonwood Unit.

The following report discusses each of our concerns in detail.

**1. Foxy Is Not Necessary for You to Participate in and Benefit from ASH's Services, Programs, and Activities.**

Under Title II, people with disabilities must have an equal opportunity to participate in and benefit from state and local governments' programs, services, and activities. *See* 42 U.S.C. § 12132. To that end, regulations interpreting Title II require that a public entity "make reasonable modifications in policies, practices, or procedures when the modifications are necessary to avoid discrimination on the basis of disability, unless the public entity can demonstrate that making the modifications would fundamentally alter the nature of the service, program, or activity." 28 C.F.R. § 35.130(b)(7)(i). Generally, Title II requires a public entity to "modify its policies, practices, or procedures to permit the use of a service animal by an individual with a disability." 28 C.F.R. § 35.136(a). In the particular circumstances of this case, however, ASH does not believe that these regulations apply, because it does not believe that Foxy is necessary for you to participate in and benefit from the Forensic Hospital's services, programs, and activities.

At your interview as part of the individualized assessment, you represented that Foxy is a "psychiatric service animal" and as such, "she's not providing much physical assistance at all." "[S]he doesn't pull me around or direct me as if I'm blind." You went on: "There isn't much physical necessity for her to do much as a psychiatric service animal, it's more her mental abilities." Thus you acknowledge that you do not need Foxy to get around the Forensic Hospital or to meet other physical needs, like toileting or hygiene. As for Foxy's "mental abilities," ASH does not believe they are necessary for you to participate in and benefit from the Hospital's services, programs, and activities. As your treating psychiatrist, Dr. Stephen Morris, M.D., has stated in an affidavit that he provided in connection with ASH's particularized assessment: "[I]n a level one psychiatric hospital there is no need for a service animal simply because services are provided by trained people whose job it is to provide these very things as needed to all patients on a regular basis. There is a 24/7 medical staff for that."

Moreover, Dr. Morris believes that having Foxy with you at the Forensic Hospital would actually impede your treatment. Dr. Morris observes that you have been committed to the Forensic Hospital, "in part, to learn how to better get along with people so that [you] can provide for [your] own needs without alienating or provoking people or otherwise getting into trouble with either the law or with friends or with people who work for [you] in the future. With this in mind, a beloved therapy animal would only serve to get in the way." Dr. Morris concludes: "Matthew has said he likes animals better than people, and he says that people are 'tools' to achieve his needs. This needs a reality check."

During your interview, you stated that Foxy's "presence is necessary for [you] to receive the treatment [you're] entitled to" at the Forensic Hospital. Dr. Morris disagrees. He believes that the "necessary part is for Matthew to learn how to deal with people in spite of his autistic spectrum disorder. He tells me that he had the dog as a transition object to remove himself from the 'co-



'dependent' relationship he had with his mother. . . . Now, my suggestion to him is to move even further and drop the transition object. He is realizing he is not as disabled as he thought he was and is realizing capabilities he didn't know he had. A transition object is no longer needed."

In sum, Dr. Morris does "not believe that a service animal is clinically appropriate" for you. Based on your treating psychiatrist's professional opinion, ASH must deny your request to have Foxy live with you at the Forensic Hospital.

## **2. Foxy Cannot Be Tethered as Title II Requires While in the Forensic Hospital.**

Title II requires that a service animal be under its handler's control. *See* 28 C.F.R. § 35.136(d). Specifically, the law requires that a service animal "shall have a harness, leash, or other tether." *Id.* However, leashes and harnesses are ligatures that ASH policy, in adherence and consistent with definitions from licensure and the Joint Commission, classifies as contraband, meaning that they are not approved for patient possession or use, even under staff supervision, because patients may use ligatures to harm themselves or others. *See* ASH Admin Rights Policy No. 004 (Patient Property, Storage, and Contraband) and attachment listing Contraband and Controlled Items for the Civil and Forensic Hospitals (specifically identifying "clothing with removable straps, strings/drawstrings, metal, plastic, or wire pieces (i.e., underwire)" and "items that can be used as ligature (i.e., chain, rope/twine, drawstrings, wire, cords, etc.)" as contraband). When conducting licensing and regulatory compliance surveys, State regulators, and the Joint Commission are particularly vigilant about citing potential ligature risks. Rightly so, given the direct threat to patient and staff safety that ligatures present. The conflict between Title II's tethering requirement and ASH's prohibition on items that can be used as ligature cannot be overcome. For this additional reason, ASH must deny your request to have Foxy live with you at the Forensic Hospital.

## **3. You Would Need ASH Staff's Assistance to Care for or Supervise Foxy, Which the ADA Does Not Entitle You To.**

Under Title II, "[a] public entity is not responsible for the care or supervision of a service animal." 28 C.F.R. § 35.136(e). In your interview and preliminary injunction briefing, however, you acknowledged that if Foxy is allowed to live with you at the Forensic Hospital, you could not care for her daily needs without substantial assistance from ASH staff in two fundamental respects:

**Feeding:** As you know, ASH policy prohibits you from keeping or consuming food in your room. You therefore propose storing food for Foxy in your bin in the room where patients' hygiene products and electric razors are stored. Patients do not have free access to this room, so you would need a staff member to get Foxy's food and bowl (and to return the clean bowl to storage) in the morning and the evening. These are times that staff is generally involved in supervising patients' meal service and, in the morning, supervising their hygiene activities. You have not suggested where you would feed Foxy (understanding that it could not be in your room), how you would dispose of any leftover food and clean her feeding bowl, or how you would coordinate her feeding times with your own meal times and hygiene practices.



**Toileting/Exercise:** You acknowledge that you do not have free access to the Forensic Hospital's mall, where Foxy would relieve herself and get exercise. You currently are allowed to walk the mall for half an hour once a day under staff supervision. Your current level of supervision is 1(supervisor)-to-5(patients). Assuming that Foxy could accompany you on these mall walks, you have indicated that ASH staff would have to give you access to the mall an additional two or three times a day, according to Foxy's needs. You state that despite being 16 years old, Foxy will be able to sleep through the night while the units are locked down without needing to relieve herself. But in case she does, you can get puppy pads and put them down "in the bathroom" as you did when you were traveling with her years ago. This plan ignores that you do not have a private bathroom, and Foxy could not open the door to the unit bathrooms available for patient use. The reality is that if Foxy uses puppy pads, it will be on the floor in your room. At your April 18, 2022 interview, you stated that this is no different from a patient who requires using adult diapers. If that is so, disposal of the soiled puppy pads, like the soiled adult diapers, will fall to staff. If Foxy misses the puppy pad, the clean-up would also involve staff, as patients do not have unsupervised access to cleaning supplies on the unit or training on necessary cleaning protocols.

In addition to these aspects of Foxy's daily care, Dr. Morris notes that her supervision also would fall exclusively to ASH staff if, as has happened at least twice in the past, you required seclusion.

In sum, it is clear that Foxy could not safely reside at the Forensic Hospital without significant assistance from ASH staff, which Title II does not require. This is a third independent reason why ASH will deny your request.

#### **4. Foxy's Required Medications Cannot Be Safely Stored or Administered at the Forensic Hospital.**

The record shows that Foxy's veterinarian has prescribed her enalapril twice a day for a heart condition and gabapentin once or twice a day for osteoarthritis. Consistent with Hospital policy, licensing requirements, and state and federal regulations, however, ASH cannot store or administer veterinary medications—and Forensic Hospital patients cannot store or administer medications of any kind. Particularly acute are the health and safety issues relating to a forensic patient's possession of gabapentin. While it is not yet a controlled substance in Arizona, it is commonly abused, and forensic patients should not have ready access to it, as they would if you were allowed to store and administer this drug. That Foxy cannot receive her prescribed medications at the Hospital is another reason to deny your request.

#### **5. Modifying ASH Policies to Allow Staff to Care for Foxy Would Fundamentally Alter the Nature of the Forensic Hospital's Services.**

As discussed above, you could not care for Foxy's daily needs at the Forensic Hospital without help from ASH staff. ASH's existing patient care policies and practices, however, do not provide for giving such assistance and would have to be modified to address various concerns, including issues arising from interactions between humans and animals, animal waste, and the storage, dispensing, and administration of medication to animals. The policies that would have to be modified to allow Foxy to reside at the Hospital include, but are not limited to, ASH



ClinSvsProfSvs Policy No. 002 (Patient Nutrition, Education, and Food Services); ASH Infection Control Plan; ASH Infection Control Risk Assessment and Progress Report; ASH Environment of Care SFY 2021-22 Hazardous Materials and Waste Management Plan; ASH Administering Medications Policy; ASH Medication Management Policy; ASH Medication Safety Policy; and ASH Medications Brought Into the Hospital by a Patient/Patient's Family Policy. Admitting Foxy would also require revising the Task Assignment Sheets (day and night shifts) for the Cottonwood Unit where you currently reside. In ASH's view, such a thorough-going overhaul of its policies, procedures, and practices would require fundamentally altering the Hospital from a facility that cares for humans to one that cares for humans and animals. Title II does not require such a fundamental alteration. *See* 28 C.F.R. § 35.130(b)(7)(i) (when they are necessary to avoid disability discrimination, “[a] public entity shall make reasonable modifications in policies, practices or procedures . . . unless the public entity can demonstrate that making the modifications would fundamentally alter the nature of the service, program, or activity”). For this additional reason, ASH must deny your request.

#### **6. ASH Cannot Ignore Information that Your Relationship with Foxy May Be Abusive or Risk Enabling Such Abuse.**

Finally, while you ask ASH to consider Foxy to be a psychiatric service animal, statements that you have made to ASH staff and patients indicate that you consider her to be something other than an animal that is individually trained to perform a task or work that is directly related to your disability, which is how the ADA defines “service animal.” *See* “Frequently Asked Questions about Service Animals and the ADA,” [https://www.ada.govregs2010/service\\_animal\\_qa.html](https://www.ada.govregs2010/service_animal_qa.html) (last consulted May 3, 2022). Reports are that you consider Foxy to be your “familiar,” a “soul mate,” a “person,” a “woman,” and a “fiancée.” Additionally, ASH has received information that you have either touched Foxy inappropriately in the past or contemplate doing so in the future. For example:

- In a Progress Note dated December 2, 2020, you describe Foxy as a “co-sovereign” and “like a wife.”
- In a Progress Note dated April 24, 2021, you are reported as saying that you and Foxy “put our tongues in each other’s mouth.”
- In another Progress Note dated April 24, 2021, you are reported as saying that if you were to roast Foxy, she would look like a Cornish game hen, but she probably would not taste like it. You are also reported to have talked to another patient about sticking your fingers in Foxy’s rectum and noted that your hand would not fit because it was too big.
- In a Progress Note dated May 8, 2021, you are quoted as saying near the nursing station: “Foxy is my service dog, she is more than a service dog, ASH can’t stop me from marrying her. Biden passed a law.” Around this time, you applied for a marriage license for you and Foxy. At your interview on April 18, 2022, you stated that “under the common law we’d already be married.”



- On June 14, 2021, you enlisted a number of your peers to participate in a “manumission” ceremony, in which you referred to Foxy as a “woman” and a “private person incarnate” and to yourself as a “man” and a “private person incarnate.” At your April 18, 2022 interview, you explained that “[m]anumission was used in ancient Rome for releasing a slave to the freedom of a municipality, it meant giving freedom to somebody that wasn’t considered a person.”
- On August 23, 2021, you reportedly told staff that you are saving yourself for your fiancée Foxy, “who has not consented to intercourse as of yet.”
- On September 1, 2021, you reportedly told your treatment team that you identify as a Pomeranian and that is why you refer to Foxy as your fiancée. At your April 18, 2022 interview you admitted making this statement. You explained that “there’s all this lately in the news about people claiming to be a different gender identity, so I said why can’t I identify as a Pomeranian, I’d rather live with ‘em, I like ‘em better than people which is true, people are confusing and difficult, I’d be happy living with Pomeranians and no one else but, so why not just identify as a Pomeranian?”
- On November 11, 2021, you reportedly told your occupational therapist (in a conversation about your inattention to personal hygiene) that Foxy “licks the inside of my mouth and cleans all the gunk from my teeth.” In your interview on April 18, 2022, you confirmed that at one time, Foxy indeed performed that function for you.
- In a December 12, 2021 Progress Note, you are reported to have said that you wanted a Viagra order so you could have sex with your dog.
- In an IR dated December 22, 2021 you are reported as saying about Foxy during an On-Unit Open Art Group on the Pinon Unit: (1) “yeah baby, we are the superior breed my little fox”; and (2) “I cannot wait to touch you my baby Pomeranian.”

During your interview on April 18, 2022, you denied making some of these statements and asserted that your interest in marrying Foxy was “ceremonial” and not sexual. Be that as it may, ASH cannot ignore multiple reports (and your own admissions) that you have inappropriate feelings for Foxy. Nor can it risk that allowing Foxy to reside at the Forensic Hospital would enable you to abuse her in the private room on the Cottonwood Unit that ASH has provided you at your request. Animal abuse is a criminal act and ASH will not facilitate such crimes. For this additional reason, ASH must deny your request to have Foxy live with you at the Hospital.

Sincerely,

Aaron Bowen, Psy.D.  
Chief Executive Officer  
Arizona State Hospital

**EXHIBIT B**

# Birth Certificate

This certifies that the clone of

Foxy

was born on November 9th, 2023

weighing 190 grams

measuring 4.5 inches long



Lasting Love

**EXHIBIT C**

# Bill of Sale



715 Discovery Blvd, Suite 410  
 Cedar Park, Texas 78613  
 Tel: (512) 986-7212 Fax: (888) 765-4088

Date: January 9, 2024

**Client:** Matthew Solan  
 3471 South Apollo Ave.  
 Williams, AZ 86046

**Comments:** Cloned puppy from Foxy (V6624)

Description	Quantity	Amount
Foxy puppy @ \$50,000 Female, Pomeranian mix DOB: 11/9/2023	1	\$50,000.00
Delivery fee	1	\$3,500.00
Genetic Preservation Payment (7/14/22)	1	(\$1,600.00)
Storage fee (7/3/23)	1	(\$150.00)
Deposit Payment (8/21/23)	1	(\$25,000.00)
Final Payment (12/27/2023)	1	(\$26,750.00)
<b>Total</b>		<b>\$0.00</b>

Pursuant to the Canine Cloning Agreement by and between ViaGen Pets and Client, and in consideration of Client's full payment of the amount shown above, ViaGen Pets. hereby conveys all right, title and interest in and to the animal(s) described above to Client. Client agrees to take full ownership, possession and liability for each of the animals listed on this document, and agrees that ViaGen Pets and its associates, as of the date hereof, have no responsibility and liability relating to these animals.

**Genetic Reflections LLC, DBA VIAGEN PETS**  
 A Texas Limited Liability Corporation

By: DocuSigned by:  
 Codi Lamb

Name: \_\_\_\_\_

Title: Client Service Representative

Date: 1/13/2024

**CLIENT**

By: DocuSigned by:  
 Matthew Phillip Solan

Name: \_\_\_\_\_

Date: 1/12/2024

**EXHIBIT D**

# CERTIFICATE of COMPLETION

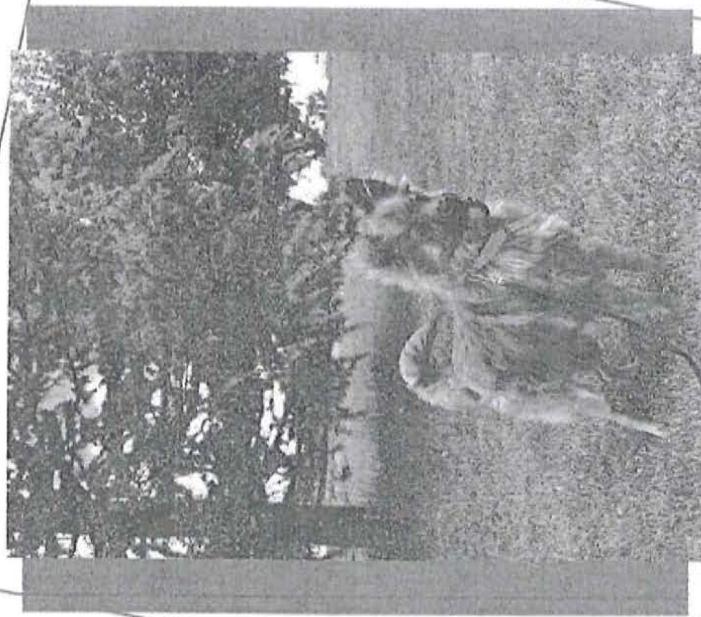
All Dogs Unleashed Graduate

This Certificate acknowledges that

**Foxy**

completed the All Dogs Unleashed  
Training Program on

**05/16/24**



ALL DOGS UNLEASHED

**EXHIBIT E**

**Coconino County Animal Services**

2625 King Street HHS-4951  
 Flagstaff, AZ 86004  
 Phone: (928) 679-8756

**Animal Services Program****License / Vaccination Certificate**

Matthew Solan  
 3471 S Apollo Avenue  
 Williams, AZ 86046

**License information**

ID	SA083
Type	SERVICE ANIMAL
Effective	06/07/2022 _TO_ 05/17/2025
Area	WILLIAMS

**Vaccination Information**

ID	03042025
Type	RABIES
Effective	06/07/2022 _TO_ 03/04/2025

**About Foxy**

		Drug	
		Lot / Serial	
Species	DOG ID#: 11880	Microchip	977200010505935
Breed	POMERANIAN		
Gender	FEMALE / STERILIZED		
Color	ORANGE		

You can take care of business online. Your online access has already been established. Visit CoconinoAZ.animalservices.website to access your account. For your account access, the email address you provided is legal@fox-ranch.com.

The license tag issued to a dog will be the permanent tag for the dog. The number on the tag will be associated with designated dog until the dog passes away or owner no longer has the dog.

Dog owner is responsible for renewing the license and providing updated rabies information.

**PLEASE KEEP IN MIND IF DOG'S RABIES EXPIRES, THE LICENSE WILL BE INVALID.**

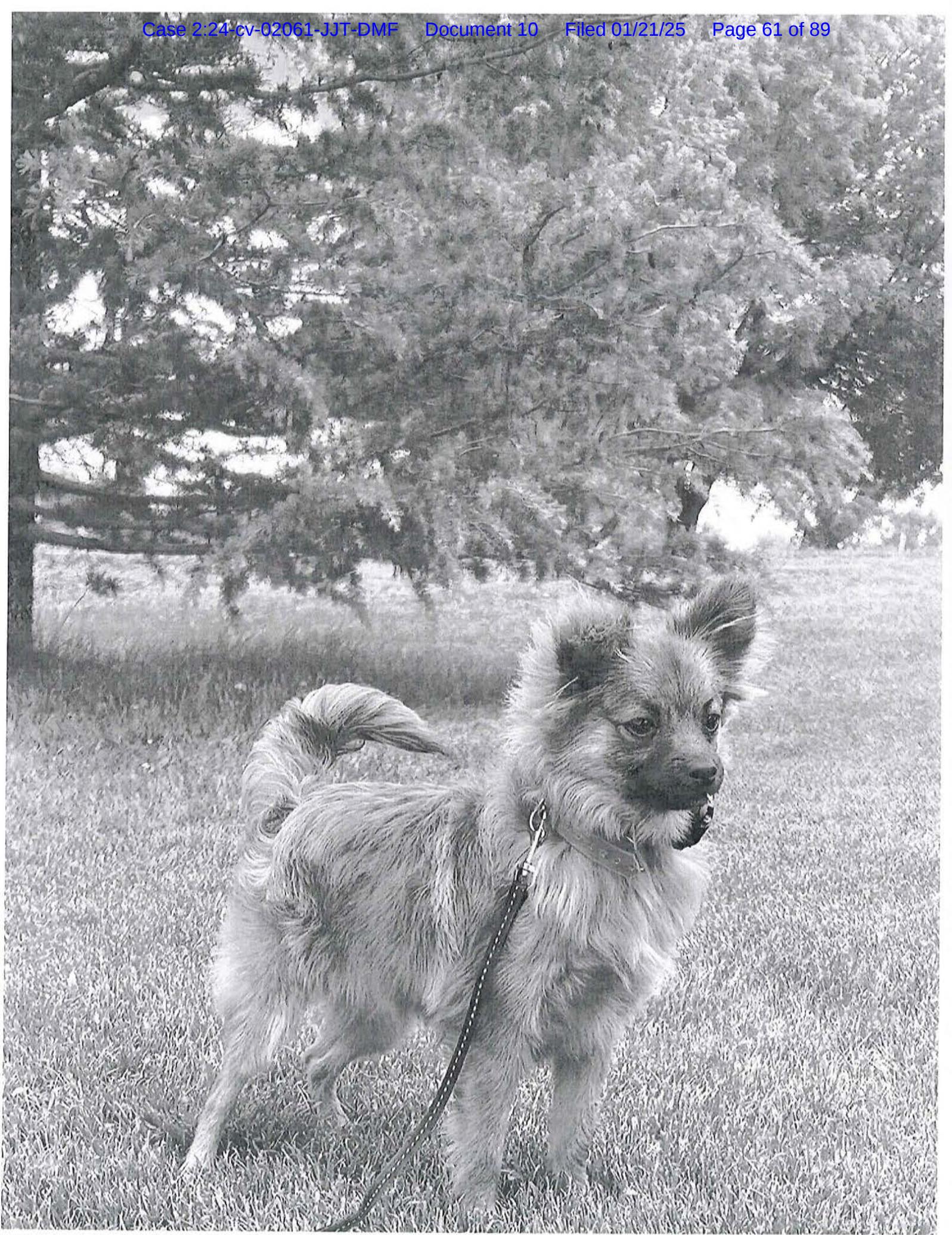
Make sure Animal Services has a current phone number and address in our system.

Use License Fees Below to Determine Amount Owed:

\$12.00 1 -year Altered Dog	\$25.00 1 -year Unaltered Dog
\$20.00 2 -year Altered Dog	\$40.00 2 -year Unaltered Dog
\$30.00 3 -year Altered Dog	\$60.00 3 -year Unaltered Dog

\$2.00 Dog License Late Fee (up to 1-year delinquent)  
 \$12.00 Dog License Late Fee (more than 1-year delinquent)

**EXHIBIT F**



**EXHIBIT G**



MATTHEW PHILLIP SOLAN  
501 NORTH TWENTY-FOURTH STREET  
PHOENIX, ARIZONA 85008-6056

### **REQUEST FOR A REASONABLE ACCOMMODATION**

Pursuant to the Americans with Disabilities Act of 1990

To Michael R. Sheldon, Chief Executive Officer and Superintendent of the Arizona State Hospital, and to all to whom these presents may come (collectively “you”), Greeting:

I am writing to assert my rights under Title II of the Americans with Disabilities Act of 1990<sup>1</sup> (the “ADA”) and the Arizonans with Disabilities Act<sup>2</sup> (the “AzDA”) to a reasonable accommodation for my service animal Foxy (“Foxy”) during my commitment period at the Arizona State Hospital (“ASH”). Specifically, I require that she accompany me full-time on the facility grounds.

As you are aware, I previously brought a legal action against your institution due to its prior administrators’ refusal to make a reasonable accommodation for my service animal, resulting in a favorable injunction<sup>3</sup> that affirmed my rights as a service animal handler and status as a qualified individual with a disability. Ask you should also know, Foxy experienced a temporary total cessation of cellular function in 2022. Foxy has since undergone a full anastasis by virtue of Somatic Cell Nuclear Transfer (“SCNT”), carried out by Genetic Reflections LLC d/b/a/ ViaGen Pets and Equine (“ViaGen Pets”) at their Rochester, New York Facility. Somatic replication concluded on November 9, 2023.<sup>4</sup>

As of May 16, 2024, Foxy has completed professional training. She received formal training from All Dogs Unleashed in Prescott, Arizona,<sup>5</sup> and continues to receive additional training and training maintenance from her interim handler. Foxy has mastered advanced obedience, and has been trained to perform Deep Pressure Therapy (“DPT”) work, which previously provided substantial support in ameliorating the debilitating effects of my neurodevelopmental disabilities.

<sup>1</sup> 42 U.S.C. §§ 12131 *et seq.*, 28 C.F.R., Part 35.

<sup>2</sup> A.R.S. §§ 11-1024, 41-1492 *et seq.*; A.A.C. R10-3-401 *et seq.*

<sup>3</sup> See Solan v. Arizona State Hospital, 2:20-cv-02209 at 89 (D. Ariz.).

<sup>4</sup> See Exhibit A – Foxy’s Birth Certificate.

<sup>5</sup> See Exhibit B – Training Completion Certificate.

DPT is a very common task that Autism Service Dogs are trained to perform, and is a qualifying function under the “work or task” provision of 28 C.F.R. § 35.136. Foxy is also trained to recognize signs of emotional distress, and intervene by interrupting and lying on her handler, in order to provide comfort and distraction from the distressing stimuli. Additionally, Foxy is trained to serve as a social buffer, to help me to engage more effectively in social settings.

Until I began working with Foxy in 2015, I lived a very isolated life, almost never leaving my condominium. Foxy is extremely outgoing, utterly adorable, and in our time together in the community, has led me into so many social situations that I began to be desensitized to interacting with humans. Because of Foxy, I was confident enough to leave home, travel to Arizona, start a business, and attempt to make my way in the world. The abuse and neglect I have weathered in presentence confinement and at ASH, unfortunately, has caused me to regress to a pre-Foxy social state. This is all the more reason her and I must be reunited as a working team, as soon as possible.

Foxy is up to date on all required vaccinations,<sup>6</sup> and is in perfect health.<sup>7</sup> Her behavior and temperament have been verified by her trainers, and she bears a nearly identical personality and temperament to her prior incarnation, which recent academic papers on SCNT derived animals show, is quite common.<sup>8</sup> She is calm, quite, non-protective, and very attentive to her handlers. She is fully house-trained, both for outdoor toileting and indoor pad use.

My agents are prepared to deliver of Foxy to ASH in the coming weeks. As I previously affirmed, we will provide all supplies necessary for her care and maintenance, and I will personally perform (and, where necessary, outsource) all functions appurtenant to her care and maintenance. I have a full time, salaried agent who, as part of his agency duties to my family, will drive to ASH, in order to provide transportation for Foxy at a moment’s notice. Further, one of my attorneys has reached out to several Phoenix-based rescue organizations, who have agreed to facilitate any routine or emergency pickups and drop-offs for veterinary purposes.

<sup>6</sup> See Exhibit C – Vaccination Certificate.

<sup>7</sup> See Exhibit D – Veterinarian’s Letter.

<sup>8</sup> See Kim MJ, Oh HJ, Hwang SY, Hur TY, Lee BC. Health and temperaments of cloned working dogs. J Vet Sci. 2018 Sep 30;19(5):585-591. doi: 10.4142/jvs.2018.19.5.585. PMID: 29929355; PMCID: PMC6167335 (finding that “[c]loned working dogs have similar anatomical, physiological, neurological, and growth characteristics, as well as similar behavioral patterns, as those of their cell donors,” and that “elite working dogs can be produced by cloning a working dog that exhibits both an appropriate temperament and good health.”)

Please be aware that I possess full, absolute and unencumbered title to Foxy pursuant the Bill of Sale issued by ViaGen Pets.<sup>9</sup> Foxy is presently held in bailment by my agent. I have over \$60,000.00 invested in her SCNT, training and ongoing maintenance. In addition the extreme emotional harm I face, Foxy's functional value as my service animal will be jeopardized, and my corresponding property interests in her unduly prejudiced, by any substantial period of separation from me. Accordingly, time is of the essence, and prompt fulfillment of this accommodation request is essential for my personal wellbeing, and for maintaining Foxy's training and respective value. While I personally disdain the concept of ownership of sentient, self-determining nonhuman animals, under Arizona law, Foxy is my personal property. I reserve all of my rights in her, and ASH cannot interfere with my possessory title in her but by due process of law.<sup>10</sup>

Given our prior interactions and the established legal precedent affirming my right to a service animal accommodation, I trust that we will not encounter the previous challenges. To reiterate, the ADA mandates that a service animal who performs work or tasks directly related to their handler's disability must be allowed to accompany their handler at ASH, unless the state can affirmatively demonstrate an valid exception. ASH must perform a particularized assessment in compliance with the ADA and AzDA, as interpreted by the District Court.<sup>11</sup> You should also be aware that Arizona law criminalizes any interference with a service animal, including denial of access.<sup>12</sup>

Please remember that it is not permissible to require documentation for my service animal, demand a demonstration of her work or task performance, or inquire further about the nature of my disability. As per ADA guidelines, your staff may ask:

1. Whether I am a qualified individual with a disability; and,
2. The specific work or task Foxy has been trained to perform.

As these two matters have been duly addressed in this letter and in the previous lawsuit, I do not expect any further inquiry in these regards. Even so, I have provided certification from Foxy's veterinarians and trainers as to her health, vaccination, and training status, in order to support your ability to render a prompt determination in this matter. I expect this letter to suffice for ensuring your compliance with the ADA and AzDA, thereby avoiding any potential misunderstandings or unnecessary legal disputes. Please confirm your acknowledgment of this accommodation request and any specific procedures my agents should follow to deliver Foxy to me at ASH.

<sup>9</sup> See Exhibit E – Bill of Sale.

<sup>10</sup> See Article II, §§ 4 & 33, Arizona Constitution; *see also* A.R.S. § 36-551.01(A).

<sup>11</sup> See Solan v. Arizona State Hospital, *supra*.

<sup>12</sup> See A.R.S. §§ 13-2910(H), 11-1024(J).

In conclusion, I am a qualified individual with a disability, Foxy is a service dog for the purposes of both Title II of the ADA and the antidiscrimination provisions of the AzDA, ASH is a “public entity” under the ADA and AzDA,<sup>13</sup> and, as a license psychiatric hospital, ASH is a “public accommodation” under the AzDA,<sup>14</sup> bringing Foxy’s access to ASH under the operative scope of AR.S. § 11-1024. As such, ASH must make reasonable modifications to its practices, policies, and procedures to accommodate Foxy living with me during the remainder of my inpatient stay.

Kindly respond **no later than July 4, 2024** with your determination in this matter, and whether you will agree to comply with applicable law by facilitating Foxy’s admission to ASH. If no response is received by the above date, I will presume the accommodation request has been denied, and pursue appropriate legal remedies to defend my natural and legal rights.

Please be advised that I am not represented by counsel in this matter, and any response must be in writing, delivered to me at the address above. Thank you for your immediate attention in this critical matter.

**SIGNED, SEALED AND RESPECTFULLY SUBMITTED** this 13th day of June, 2024.



A handwritten signature in black ink, appearing to read "MP".

Matthew Phillip Solan

**Attachments:**

1. Exhibit A – Foxy’s Birth Certificate
2. Exhibit B – Training Completion Certificate
3. Exhibit C – Vaccination Certificate
4. Exhibit D – Veterinarian’s Letter
5. Exhibit E – Bill of Sale

---

<sup>13</sup> See A.R.S. § 41-1492.01(A); A.A.C. R10-3-403.

<sup>14</sup> See A.R.S. § 41-1492(11)(f).

**EXHIBIT H**



ARIZONA DEPARTMENT  
OF HEALTH SERVICES  
ARIZONA STATE HOSPITAL

July 5, 2024

Matthew Solan  
Forensic Hospital - Cottonwood Unit  
501 North 24th St.  
Phoenix, AZ 85008

**Re: Request for Service Animal**

Dear Mr. Solan:

The Arizona State Hospital Administration (herein, "Hospital") is in receipt of your letter, dated June 13, 2024, addressed to the Hospital Chief Executive Officer (CEO). The Hospital has extensively reviewed the Americans with Disabilities Act (ADA) regulations on service animals as part of its consideration of your initial and most recent request. The Hospital will not modify its existing policies, practices and/or procedures to allow for a service animal at the Forensic Hospital for several reasons:

- The Hospital has legitimate concerns that, based on your own personal statements, your past relationships and interactions with a "service animal" have not only been counter-therapeutic, but also inappropriate (sexual in nature). In no way will the Hospital facilitate such illicit and illegal behaviors.
- The facilities maintained by the Hospital, including the Forensic Hospital, are secure facilities and not accessible to the general public. Furthermore, the Hospital ONLY provides health care services at its facilities to individuals who are under court order for treatment (i.e., the Hospital does not provide health care services to the public at large).
- There are legitimate medical and safety reasons to exclude a service animal from the Hospital.
- The presence of a service animal within an Arizona State Hospital facility would require the alteration of services, programs, and/or activities and would fundamentally alter many typical functions of the Hospital.
- The proper handling of a service animal, including the toileting, feeding, grooming and veterinary care could not feasibly be provided at the sole responsibility of the patient. Such activities would require additional staff resources and coordination.

Sincerely,

Arizona State Hospital Administration

Cc: Erin Cohen, Assistant Attorney General

**EXHIBIT I**

Special Visit Request FormPatient: Matthew Phillip SolanUnit: CottonwoodToday's Date: June 22, 2024

Requested Date/Time:

Choice #1: July 17<sup>th</sup>, 2024 at 11 o'clock *anti meridiem*Choice #2 : July 17<sup>th</sup>, 2024 at 12 o'clock *post meridiem*

My Birthday

Type of Visit:  Food  Minor  Camera  2hr  Other All of the foregoing & legal meetingExtended visit: Yes  No Reason for 2 hour visit: Joseph Cowser is traveling approx. 400 miles. See also, date *supra*.

Visitors: Name / Relationship / Age (if minor)

Visitor #1 : Holly Gieszl, Esq., my attorney-at-lawVisitor #4: Joshua Mozell Esq., my attorney-at-lawVisitor #2 : Joseph Cowser, my attorney-in-factVisitor #3 : Foxy Solan, my service animal (age 8 mo.)*No Dogs are allowed on Campus*

Details:

NOTICE:

Subject only to date/time availability, acceptance and approval of this formal visitation request is mandatory pursuant to A.A.C. R9-21-201(A)(8)&(14), A.R.S. §§ 41-1492.01(A), 41-1492.02(A), and 11-1024(A), 42 U.S.C. § 12132, and 28 C.F.R. § 35.136(a). Please do not misplace this form again!

PNUM approval received MJ Unit Clerk Initials

Nursing approved date/time 6-24-24

Added to wildflower and unit calendar

Form with details transmitted to SW (ForensicSocialWork@azdhs.gov)

For Social Worker Use Only

Nursing approval received

Input into CEO Approval Sheet (minor, camera, special requests)

Input into Food Visit Tracking Sheet (if applicable)

Approved by CEO

Nursing notified (by Social Work Director) of approval/denial

**EXHIBIT J**

1                   **DECLARATION OF BRAD SMITH**

2       I, Brad Smith, hereby certify that the following statements are true and correct, and if  
3       called upon as a witness, I would testify as follows:

4       1. I am a professional dog trainer with over 33 years of experience, and am a managing  
5       member of ELITE PET SERVICES, LLC d/b/a All Dogs Unleashed (hereinafter "All  
6       Dogs Unleashed") of Prescott, Arizona ([www.alldogsunleashed.com/prescott/](http://www.alldogsunleashed.com/prescott/)).

7       2. Through All Dogs Unleashed, I provide top-tier dog training services, including guard  
8       dog and service dog training.

9       3. Foxy, a cloned Pomeranian mix belonging to Matthew Solan, was enrolled at All  
10      Dogs Unleashed for obedience and preliminary service dog training. She underwent  
11      an intensive, live-in training program lasting several weeks. Foxy completed our  
12      program on May 16, 2024, and was awarded a Certificate of Completion.

13      4. Foxy naturally possesses a quiet, friendly, and peaceful demeanor, and is dominant,  
14      confident, and intelligent. This combination of traits made her an excellent candidate  
15      for service dog training, as she is able to maintain focus on her handler, take control  
16      of situations, and respond to changing circumstances without fear or aggression.

17      5. The first phase of obedience training we performed ensured that Foxy mastered  
18      standard commands, and could exhibit appropriate behavior in a variety of settings.  
19      All Dogs Unleashed laid the foundation for Foxy's service dog training, and Joseph  
20      Cowsert completed her task training under our guidance, including Deep Pressure  
21      Therapy ("DPT") work, alerting tasks, and the ability to provide consistent grounding  
22      support and serve as a social buffer for Mr. Solan.

1     6. On September 11, 2024, Mr. Cowsert contacted us and requested that we verify the  
2         additional training he had performed with Foxy, and certify her status as a service  
3         animal. On October 5, 2024, I met with Mr. Cowsert and Foxy, and conducted an  
4         evaluation of Foxy and the training Mr. Cowsert had performed.

5     7. Based on my with Foxy, subsequent evaluation, and discussion with Mr. Cowsert, it is  
6         my professional opinion that Foxy demonstrates a consistent ability to perform DPT  
7         and alerting tasks, provide grounding support, and serve as a social buffer for her  
8         handler. Foxy possesses all the qualities expected of a service dog, including acute  
9         sensitivity to her handler's emotional states, exceptional adaptability to stress, and the  
10         ability to remain focused and calm in disruptive situations.

11    8. Foxy performs well on and off leash, consistently responds to her handler's verbal and  
12         nonverbal commands, and is fully housetrained. She displays no signs of aggression,  
13         and enjoys being picked up and handled by her trainers and strangers alike.

14    9. Overall, Foxy is a friendly and well-adjusted animal, and has acquired the necessary  
15         skills and temperament to effectively assist her handler. I accordingly certify that  
16         Foxy is a fully trained service dog, and is prepared to serve as such for Mr. Solan.

17

18

I declare under penalty of perjury that the forgoing is true and correct.

19

**EXECUTED** on October 5th, 2024.

20

21

22



Brad Smith, Owner  
All Dogs Unleashed  
(928) 642-7575

**EXHIBIT K**

1                   **DECLARATION OF JOSEPH M. COWSERT JR.**

2       I, Joseph M. Cowser Jr., hereby certify that the following statements are true and  
3       correct, and if called upon as a witness, I would testify as follows:

4       1. I am the interim handler and trainer for Matthew Solan's service dog Foxy, and make  
5       this declaration based on my personal knowledge related to Foxy's training and care.

6       2. I maintain almost daily communication with Mr. Solan, providing emotional support  
7       and addressing his immediate needs. Additionally, I have lived with and cared for  
8       Foxy, in both her prior and present incarnations. I worked with Mr. Solan and Foxy  
9       when they lived in Williams, Arizona; I cared for Foxy for over three months when  
10      she and Mr. Solan were initially separated; and I have lived with the cloned Foxy  
11      since she was 2 months old. This equips me with firsthand knowledge of Foxy's  
12      temperament and the indispensable role she plays in Mr. Solan's life.

13      3. I also have experience working with Autistic adults. I worked at Rusty's Morning Star  
14      Ranch in Cornville, Arizona throughout the 1980's. In my capacity as a Counselor at  
15      the ranch, I provided a wide array of assistance in daily life actives to countless  
16      individuals on the Autism Spectrum.

17      4. I am a born and bred Arizona cowboy from a long line of Cottonwood ranchers. I  
18      grew up around animals, and have been raising dogs for nearly 70 years. From my  
19      years on the family ranch, I gained extensive experience breeding and caring for  
20      domestic dogs, horses and diverse farm animals, including training working animals  
21      such as cattle herding dogs. I also bred and trained coyotes at my family's ranch in the  
22      1980s.

1       5. I met Mr. Solan and the original Foxy in or about November, 2018. Mr. Solan hired  
2                  me to work at his ranch and drive him and Foxy to and from appointments.

3       6. After Mr. Solan was taken into custody in January, 2019, his mother hired me to care  
4                  for the original Foxy, which I did for approximately 6 months.

5       7. However, due to a series of burglaries and murders in Williams, which claimed the  
6                  life of Donald Hubert, an elderly man Mr. Solan had befriended, and Alaska, a  
7                  neighborhood dog that Foxy often played with, Mr. Solan's family decided to send  
8                  Foxy to live with Angela Bazan in Flagstaff for her personal safety.

9       8. I continued to work with Mr. Solan and his family, and in 2020 Mr. Solan constituted  
10                 me his formal agent and attorney in fact under letters of attorney. He also appointed  
11                 me President of his company, Fox Ranch, LLC to manage its day-to-day business  
12                 affairs while he remained inpatient at ASH.

13      9. After Foxy passed away on July 13, 2022, Mr. Solan had her body rushed to  
14                 Continental Animal Wellness Center in Flagstaff, Arizona. They performed several  
15                 biopsies and extracted a portion of her ear, and same-day expressed the samples to  
16                 Genetic Reflections LLC, a Texas limited liability company doing business as ViaGen  
17                 Pets and Equine in Cedar Park, Texas ("ViaGen"), for somatic cell culture and  
18                 cryogenic preservation.

19      10. Over the next few months, Mr. Solan consulted with me on whether he should kill  
20                 himself and go live with Foxy on the astral plane, or sell everything he owned and  
21                 clone Foxy's body, so she could reincarnate into it.

22

1 11. I suggested he not kill himself. Mr. Solan decided he would attempt to clone Foxy,  
2 and asked me to move all personal property from his homestead and the Fox Ranch  
3 principal office to a remote parcel he had purchased in 2018.

4 12. After I did as he asked, Mr. Solan had his ranch subdivided by a licensed surveyor,  
5 and sold the ranch house and along with the 12 acres it sat on. Acting under special  
6 letters of attorney, I met the title agent and executed the deed of conveyance on behalf  
7 of Mr. Solan.

8 13. Mr. Solan then entered a Canine Cloning Contract with ViaGen and invested \$53,500  
9 of the purchase money from the real estate transaction in commissioning a Somatic  
10 Cell Nuclear Transfer (“SCNT”) derived clone of Foxy.

11 14. I say this to iterate that Mr. Solan is now homeless; he put Foxy’s life above having a  
12 home to return to. I am now in the process of helping him retrofit a tiny house to meet  
13 residency standards in Coconino County, so he won’t be homeless upon discharge.

14 15. A cloned embryo was procured from Foxy’s cryogenically preserved somatic cells,  
15 and the puppy was born on November 9, 2023.

16 16. On or about January 13, 2024, ViaGen delivered Foxy to me on behalf of Mr Solan,  
17 and Mr. Solan entrusted her to me for care and training. Except for the several weeks  
18 Foxy spent at a board and train program, I have maintained her custody ever since.

19 17. I have taken Foxy to all of her medical appointments, and she has received all of her  
20 scheduled immunizations and examinations, and is in perfect health.

21 18. Foxy concluded a live-in training program at All Dogs Unleashed in Prescott, Arizona  
22 on May 16, 2024.

1 19. Foxy has been fully trained in advanced obedience and essential service animal skills,  
2 and continues to receive ongoing training maintenance under my supervision, and  
3 under the advice and guidance of All Dogs Unleashed, to maintain and enhance her  
4 skills as a service animal.

5 20. Foxy is designated to assist Mr. Solan. She performs tasks that are crucial for assisting  
6 Mr. Solan in managing the effects of his neurodevelopmental disabilities.  
7 Specifically, Foxy is individually trained to perform Deep Pressure Therapy ("DPT")  
8 work, which historically has been instrumental in helping Mr. Solan cope with  
9 sensory processing and mitigating sensory overstimulation.

10 21. I am a Viet Nam veteran and still suffer from PTSD as a result of my experiences in  
11 the service. I experience occasional flashbacks have trained Foxy to recognize these  
12 episodes, interrupt me, and begin her DPT work without prompting.

13 22. As a result of this training, Foxy is now very attentive to anyone who is experiencing  
14 anxiety, and will perform her DPT work on them as well. This I have reinforced so  
15 that Foxy will be ready to transition into serving Mr. Solan when they are reunited.

16 23. Foxy is fully housetrained, very quiet, and gets along exceptionally well with all  
17 human and non-human animals she's come in contact with. She especially likes cows  
18 and children, and is very tolerant of loud noises and being handled and carried around.

19 24. I brought Foxy to numerous stores and public places while she was in training, and  
20 continue to bring her to public places to maintain her training as a service animal. She  
21 is well received by everyone and is perfectly well behaved in public, on and off leash.

22

1 25. Since 2018, I have been deeply involved in the lives of Mr. Solan and Foxy. My role  
2 extends beyond mere acquaintance. I am a primary caregiver and advocate for both  
3 Mr. Solan and Foxy, and have served continuously during Mr. Solan's stay at ASH as  
4 his healthcare designated representative, agent, and attorney in fact.

5 26. I am highly cognizant of Mr. Solan's deeply spiritual relationship with Foxy, and find  
6 ASH's assertion that Mr. Solan might sexually abuse her to be absurd and disgusting.

7 27. Mr. Solan has treated Foxy with the upmost respect and dignity, and the highest  
8 degree of care as long as I've known them. I've never witnessed Mr. Solan sexually  
9 harass Foxy do anything to distress her, and do not believe he ever would.

10 28. Mr. Solan clearly does not have much faith left in the human race, and I don't think  
11 he even sees himself as a part of it anymore; but he certainly deems Foxy to be a  
12 sovereign being worthy of respect and adoration.

13 29. When Mr. Solan and Foxy's prior embodiment were living together, Mr. Solan fussed  
14 over Foxy constantly; he coddled and pampered her, took her everywhere, showered  
15 her with gifts, cooked for her, bathed and groomed her, got her the best medical care  
16 available, and even bought her a limousine, which I drove for them on occasion. Mr.  
17 Solan dedicated his life to Foxy, and the two of them where always happy to together.

18 30. After the cloned Foxy was delivered into my care, Mr. Solan has endeavored to have  
19 weekly video visits with her. He interacts with her over the computer, and she stares  
20 right into the screen and listens to him. When I tell her we're having a visit, she jumps  
21 into the computer chair and stares at the screen until I get the visit running. If the visit  
22 doesn't connect, she lies on the chair and pouts.

1       31. Mr. Solan is constantly seeking out Foxy's needs and sending her things. Last winter  
2       he sent her winter jackets and snow boots, specialized car seats, enclosed dog beds,  
3       and everything else she could have needed. This summer he sent her a front pack and  
4       dog helmet for riding with me on our ATV, and a whole outfit of service dog gear  
5       once she finished her training. And before I've even had to ask, Mr. Solan has bought  
6       Foxy new clothes, bedding, and accessories as she's outgrown the old ones.

7       32. But since Mr. Solan and Foxy have been physically separated, Mr. Solan is not happy  
8       anymore. Instead, he's filled with righteous indignation towards the government that  
9       dispossessed him of his closest family member and the object of his faith. I have  
10      witnessed a profound and growing despair, cynicism, and misanthropy in Mr. Solan,  
11      and a crystalizing of his belief that the State's intent is to profit off his subjugation,  
12      rather than treat his mental health conditions. Unfortunately, I fully agree with him.

13      33. Having worked with Mr. Solan and Foxy for almost 6 years, and understanding their  
14      relationship and the essential support Foxy provides to Mr. Solan, it is my opinion  
15      that allowing Foxy to live with Mr. Solan is absolutely necessary for his wellbeing.  
16      Conversely, failing to admit Foxy seems likely result to in a serious mental health  
17      crisis with potentially catastrophic consequences.

18

19

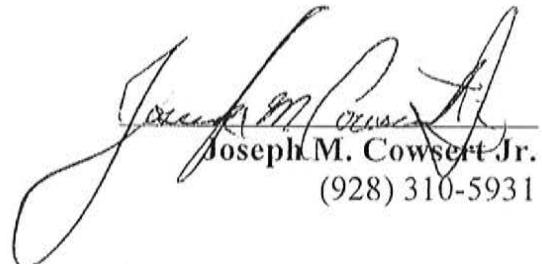
I declare under penalty of perjury that the foregoing is true and correct.

20

**EXECUTED** on September 17th, 2024.

21

22



Joseph M. Cowert Jr.  
(928) 310-5931

**EXHIBIT L**

U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

<b>OFFICIAL USE</b>	
Certified Mail Fee \$	Postmark Here
Extra Services & Fees (check box, add fee as appropriate) <input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____ <input type="checkbox"/> Return Receipt (electronic) \$ _____ <input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____ <input type="checkbox"/> Adult Signature Required \$ _____ <input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	
Postage \$	
Total Postage and Fees \$	
Sent To <b>The State of Arizona, c/o Kris Mayes, M.</b> Street and Apt. No., or PO Box No. <b>2005 North Central Ave</b> City, State, ZIP+4 <b>Phoenix, AZ 85004</b>	

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

<b>OFFICIAL USE</b>	
Certified Mail Fee \$	Postmark Here
Extra Services & Fees (check box, add fee as appropriate) <input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____ <input type="checkbox"/> Return Receipt (electronic) \$ _____ <input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____ <input type="checkbox"/> Adult Signature Required \$ _____ <input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	
Postage \$	
Total Postage and Fees \$	
Sent To <b>Elizabeth Alvarado Thorson, Director, Risk Mgt</b> Street and Apt. No., or PO Box No. <b>100 North 15th Ave.</b> City, State, ZIP+4 <b>Phoenix, AZ 85007</b>	

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

<b>OFFICIAL USE</b>	
Certified Mail Fee \$	Postmark Here
Extra Services & Fees (check box, add fee as appropriate) <input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____ <input type="checkbox"/> Return Receipt (electronic) \$ _____ <input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____ <input type="checkbox"/> Adult Signature Required \$ _____ <input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	
Postage \$	
Total Postage and Fees \$	
Sent To <b>Jennifer Cunico, ADHS Director</b> Street and Apt. No., or PO Box No. <b>150 North 18th Ave.</b> City, State, ZIP+4 <b>Phoenix, AZ 85007</b>	

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

<b>OFFICIAL USE</b>	
Certified Mail Fee \$	Postmark Here
Extra Services & Fees (check box, add fee as appropriate) <input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____ <input type="checkbox"/> Return Receipt (electronic) \$ _____ <input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____ <input type="checkbox"/> Adult Signature Required \$ _____ <input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	
Postage \$	
Total Postage and Fees \$	
Sent To <b>Jennifer Cunico, Trustee</b> Street and Apt. No., or PO Box No. <b>150 North 18th Ave.</b> City, State, ZIP+4 <b>Phoenix, AZ 85007</b>	

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

<b>OFFICIAL USE</b>	
Certified Mail Fee \$	Postmark Here
Extra Services & Fees (check box, add fee as appropriate) <input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____ <input type="checkbox"/> Return Receipt (electronic) \$ _____ <input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____ <input type="checkbox"/> Adult Signature Required \$ _____ <input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	
Postage \$	
Total Postage and Fees \$	
Sent To <b>Michael R. Sheldon, CEO</b> Street and Apt. No., or PO Box No. <b>2505 East Van Buren Street</b> City, State, ZIP+4 <b>Phoenix, AZ 85008</b>	

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

<b>OFFICIAL USE</b>	
Certified Mail Fee \$	Postmark Here
Extra Services & Fees (check box, add fee as appropriate) <input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____ <input type="checkbox"/> Return Receipt (electronic) \$ _____ <input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____ <input type="checkbox"/> Adult Signature Required \$ _____ <input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	
Postage \$	
Total Postage and Fees \$	
Sent To <b>Aaron Bowen, former CEO</b> Street and Apt. No., or PO Box No. <b>2505 East Van Buren Street</b> City, State, ZIP+4 <b>Phoenix, AZ 85008</b>	

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT**  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

**OFFICIAL USE**

Certified Mail Fee \$	
Extra Services & Fees (check box, add fee as appropriate)	
<input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____	
<input type="checkbox"/> Return Receipt (electronic) \$ _____	
<input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____	
<input type="checkbox"/> Adult Signature Required \$ _____	
<input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	

Postage  
\$ \_\_\_\_\_

Total Postage and Fees  
\$ \_\_\_\_\_

Sent To  
Steven Kwoh M.D.  
Street and Apt. No., or PO Box No.  
2500 East Van Buren Street  
City, State, ZIP+4  
Phoenix, AZ 85008

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT**  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

**OFFICIAL USE**

Certified Mail Fee \$	
Extra Services & Fees (check box, add fee as appropriate)	
<input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____	
<input type="checkbox"/> Return Receipt (electronic) \$ _____	
<input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____	
<input type="checkbox"/> Adult Signature Required \$ _____	
<input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	

Postage  
\$ \_\_\_\_\_

Total Postage and Fees  
\$ \_\_\_\_\_

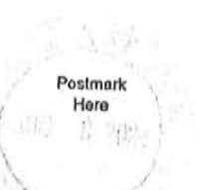
Sent To  
Calvin Flowers M.D.  
Street and Apt. No., or PO Box No.  
2500 East Van Buren Street  
City, State, ZIP+4  
Phoenix, AZ 85008

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT**  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

**OFFICIAL USE**

Certified Mail Fee \$	
Extra Services & Fees (check box, add fee as appropriate)	
<input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____	
<input type="checkbox"/> Return Receipt (electronic) \$ _____	
<input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____	
<input type="checkbox"/> Adult Signature Required \$ _____	
<input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	

Postage  
\$ \_\_\_\_\_

Total Postage and Fees  
\$ \_\_\_\_\_

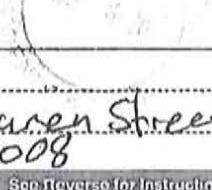
Sent To  
Lance Thomason  
Street and Apt. No., or PO Box No.  
2500 East Van Buren Street  
City, State, ZIP+4  
Phoenix, AZ 85008

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT**  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

**OFFICIAL USE**

Certified Mail Fee \$	
Extra Services & Fees (check box, add fee as appropriate)	
<input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____	
<input type="checkbox"/> Return Receipt (electronic) \$ _____	
<input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____	
<input type="checkbox"/> Adult Signature Required \$ _____	
<input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	

Postage  
\$ \_\_\_\_\_

Total Postage and Fees  
\$ \_\_\_\_\_

Sent To  
Kindra Ochoa  
Street and Apt. No., or PO Box No.  
2500 East Van Buren Street  
City, State, ZIP+4  
Phoenix, AZ 85008

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT**  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

**OFFICIAL USE**

Certified Mail Fee \$	
Extra Services & Fees (check box, add fee as appropriate)	
<input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____	
<input type="checkbox"/> Return Receipt (electronic) \$ _____	
<input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____	
<input type="checkbox"/> Adult Signature Required \$ _____	
<input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	

Postage  
\$ \_\_\_\_\_

Total Postage and Fees  
\$ \_\_\_\_\_

Sent To  
Leigher Carter  
Street and Apt. No., or PO Box No.  
2500 East Van Buren Street  
City, State, ZIP+4  
Phoenix, AZ 85008

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**U.S. Postal Service™  
CERTIFIED MAIL® RECEIPT**  
*Domestic Mail Only*

For delivery information, visit our website at [www.usps.com](http://www.usps.com).

**OFFICIAL USE**

Certified Mail Fee \$	
Extra Services & Fees (check box, add fee as appropriate)	
<input checked="" type="checkbox"/> Return Receipt (hardcopy) \$ _____	
<input type="checkbox"/> Return Receipt (electronic) \$ _____	
<input checked="" type="checkbox"/> Certified Mail Restricted Delivery \$ _____	
<input type="checkbox"/> Adult Signature Required \$ _____	
<input type="checkbox"/> Adult Signature Restricted Delivery \$ _____	

Postage  
\$ \_\_\_\_\_

Total Postage and Fees  
\$ \_\_\_\_\_

Sent To  
Unique Coleman  
Street and Apt. No., or PO Box No.  
2500 East Van Buren Street  
City, State, ZIP+4  
Phoenix, AZ 85008

PS Form 3800, January 2023 PSN 7530-02-000-9047 See Reverse for Instructions

**EXHIBIT M**



ARIZONA DEPARTMENT  
OF HEALTH SERVICES

ARIZONA STATE HOSPITAL

November 5, 2024

Matthew Solan

2500 E. Van Buren Street, Cottonwood Unit  
Phoenix, Arizona 85008

Re: Decision Letter

Docket Number: ASH101524S0515C

Dear Mr. Solan:

The Arizona State Hospital Office of Complaints, Grievances and Appeals (ASH, OCGA) received your complaint on October 15, 2024. In your complaint you stated that, "On June 13, 2024, I mailed a reasonable accommodation request letter to ASH's CEO, Michael Sheldon ("Sheldon") asserting my rights under Title II of the Americans with Disabilities Act of 1990 (42 U.S.C. §§ 12031, et seq., 28 C.F.R., Part 35) (the "ADA") and the Arizonans with Disabilities Act (A.R.S. §§ 11-1024, 41-1492, et seq.; A.A.C. R9-3-401, et seq.) (the "AzDA") to an accommodation for my service animal Foxy ("Foxy") during the remainder of my commitment period at the Arizona State Hospital {"ASH"}.

In the letter, I reminded Sheldon that I had previously brought a legal action against ASH due to its prior administrators' failure to accommodate my service animal, resulting in a favorable injunction that affirmed my rights as a service animal handler and status as a qualified individual with a disability. See Solan v. Arizona State Hospital, 2:20-cv-02209 at 89 (D. Ariz. 2022). I further reminded Sheldon that Foxy had experienced a temporary total cessation of cellular function in 2022, and informed him that Foxy since undergone a full anastasis by virtue of Somatic Cell Nuclear Transfer {"SCNT"}, carried out by Genetic Reflections LLC d/b/a/ ViaGen Pets and Equine

Katie Hobbs | Governor

Jennifer Cunico, MC | Director

---

2500 E. Van Buren Street, Phoenix, AZ 85008 P | 602-241-1331 F | 602-240-6413 W | azhealth.gov

*Health and Wellness for all Arizonans*

ASH OCGA Docket:

page 2

("ViaGen Pets") at their Rochester, New York Facility. I informed Sheldon that as of May 17, 2024, Foxy had completed professional retraining, had mastered advanced obedience, was trained to perform Deep Pressure Therapy ("DPT"), and was prepared to serve as my autism service animal.

To be sure, Foxy is a service animal for the purposes of both Title II and Title III of the ADA, and the service animal provisions of Arizona law, including the AzDA, and I am a qualified individual with a neurodevelopmental disability under the same. Further, ASH is both a "public entity" under the Title II of the ADA and the AzDA and, as a licensed psychiatric hospital held in a charitable trust for the benefit of its patients, ASH is also a "public accommodation" within the meaning of the Title III of the ADA and the corresponding provisions of the AzDA. This also brings Foxy's admission, and visitation, under the operative scope of A.R.S. § 11-1024. As such, ASH is required to make reasonable accommodations for Foxy absent a valid exception. No such exception has been, nor can be demonstrated by ASH.

On July 5, 2024, ASH responded to my reasonable accommodation request with a one-page letter, stating "[t]he Arizona State Hospital Administration (herein, "Hospital") is in receipt of your letter, dated June 13, 2024, addressed to the Hospital Chief Executive Officer (CEO). The Hospital has extensively reviewed the Americans with Disabilities Act (ADA) regulations on service animals as part of its consideration of your initial and most recent request. The Hospital will not modify its existing policies, practices and/or procedures to allow for a service animal at the Forensic Hospital for several reasons:

The Hospital has legitimate concerns that, based on your own personal statements, your past relationships and interactions with a "service animal" have not only been counter-therapeutic, but also inappropriate (sexual in nature). In no way will the Hospital facilitate such illicit and illegal behaviors.

The facilities maintained by the Hospital, including the Forensic Hospital, are secure facilities and not accessible to the general public. Furthermore, the Hospital ONLY provides health care services at its facilities to individuals who are under court order for treatment (i.e., the Hospital does not provide health care services to the public at large).

There are legitimate medical and safety reasons to exclude a service animal from the Hospital.

The presence of a service animal within an Arizona State Hospital facility would require the alteration of services, programs, and/or activities and would fundamentally alter many typical functions of the Hospital. The proper handling of a service animal, including the toileting, feeding, grooming and veterinary care could not be feasibly be provided at the sole responsibility of the patient. Such activities would require additional staff resources and coordination".

Sheldon's baseless accusations of bestiality are libelous and border on criminal emotional abuse of a vulnerable adult. ASH's remaining concerns as stated, are frivolous, pedantic, and at any rate do not demonstrate valid exemptions from the ADA's service animal access requirements. By excluding Foxy, obstructing my habilitation, and falsely accusing me of bestiality in retaliation for

ASH OCGA Docket:

page 3

asserting my disability and challenging ASH's illegal anti-service animal policies and practices, the State of Arizona, through its agency ASH, our public servants Mike Sheldon and Jenifer Cunico ("Cunico"), and numerous persons acting under them, have blatantly violated the anti-discrimination and anti-retaliation provisions of the ADA, a myriad of the state, federal, and international laws and treaties, and numerous common law rights. Their egregious acts and omissions with respect to the subject matter hereof have caused, and continue to cause me extreme emotional harm, and substantial injury to my legal and human rights. Indeed, from the date I first informed ASH that Foxy had been cloned and retrained as a service animal, through this compliant, I have experienced distress, anguish, and heightened mental health symptoms, including hyper-vigilance, nightmares, flashbacks, sensory overload, increased anxiety, suicidal ideation, and self-injurious stimming behavior, without Foxy present to perform her tasks that alleviate these symptoms. My providers have also noted, and I have been informed charted, that I have engaged in self-injurious actions, including banging my head and hands, and pulling out my hair. These self-injurious behaviors could have been prevented or immediately interrupted by Foxy, but instead have been exacerbated by the flagrant misconduct of my incorrigible public servants, as described herein.

Furthermore, I submitted to ASH "Special Visit Request Form" for an in-person visit on July 17, 2024 (my birthday) with several of my attorneys and designated healthcare representatives, as well as Foxy. I added a notice informing ASH that the service animal accommodation implicit in the visit request was mandatory by law. After two weeks had elapsed without a response, I contacted one of my attorneys, who sent an email to Assistant Attorney General Erin Cohen. Cohen responded on July 11, 2024 with a brief email, which stated only, "ASH's response: Josh and Holly are approved. The dog is not allowed on our grounds". A few days before the food visit, ASH provided me a copy of the visit request form. It was marked "approved," but stated "No dogs are allowed on campus". As a result, I was unable to visit with Foxy and my designated representative Joseph Cowser, who has 24/7 charge of Foxy's care.

ASH and its administrators have failed to perform particularized assessments, of both my June 13, 2024 reasonable accommodation request and my visitation requests. In compliance with their obligations under Title II of the ADA, as construed by the District Court in Solan v. Arizona State Hospital *supra*. There is no excuse for this nonfeasance-ASH's obligations in this regard have been clearly spelled out by the Court.

In response the ASH administrators' continued assault on my fundamental rights and human dignity, I timely and properly serve Sheldon, Cunico, and other liable parties with notice of my claim for 33,000,000 in damages arising out of the aforementioned violations, which they failed to pay, contest, or adjust within the statutory 60-day settlement window. I also filed an ITDP appeal pursuant to A.A.C. R9-21-401 et seq., which covered ASH's refusal to accommodate Foxy, and initiated judicial proceedings seeking equitable relief for ASH's violations of the ADA and section 504 of the Rehabilitation Act of 1973.

Resolution

ASH OCGA Docket:

page 4

Admit Foxy to ASH forthwith-this is the only acceptable remedy.

Supply a written response with assurances that ASH will not interfere with Foxy's ability to accompany me during the remainder of my inpatient stay. A response to this complaint must be delivered on or before November 9, 2024.

In default of valid remedy, or assurance of a remedy by that date, I will be compelled to defend my rights through all means at my disposal, which may require me commence an action on my claim for damages aforesaid".

During the interview with you on 10/23/24, you said that you already knew how this case would go. You said that you filed this complaint, so that you could go to the next level. You said that you had an ITDP appeal hearing on 8/1/24 and that you were requesting that your service animal be added to your ITDP, but that you separated this request. You said that Foxy is a trained service animal and that she can be used to assist with providing services to you and other Forensic Hospital patients here at ASH. You said that you had filed a lawsuit, where you requested that you be provided with an alternative plan/service to be put in place, and that this has not happened. You said that you want your personal service animal to live with you, the remaining duration of your stay at ASH. You said that you have had self-harm behaviors, suicidal ideations, pulling your hair out, and banging your head. You said that this is the result of you not having your service animal.

In regards to your request to have your personal dog visit or live with you at ASH, this issue cannot be handled through the Hospital's internal complaint process, due to the litigation history with this issue.

A review of your ITDP dated 9/19/24, shows that Animal Assisted Therapy (AAT) has been written in the ITDP, as an intervention. I interviewed the ASH Rehabilitation Director and he said that the rehabilitation department does not offer AAT at this time. When it becomes available at the forensic Hospital, you will be offered AAT.

Your allegations of self-harm, anxiety, or suicidal ideations, due to not having the requested personal pet Foxy with you, are not supported by any recorded instance of your self-harm, anxiety, or suicidal ideation during the period of time in question.

Based upon the findings of this investigation, your complaint is dismissed.

If you have any questions regarding this letter or the complaint process, please contact ASH OCGA at 602-220-6209.

If you are not satisfied with the Hospital's decision or wish to file a complaint, you may also contact the Arizona Department of Health Services, Public Health Licensing by contacting Medical Facilities Licensing at 150 N. 18th Avenue, Phoenix, Arizona 85007 by mail or by calling (602) 364-3030.

ASH OCGA Docket:

page 5

Respectfully,



Cindy Lucious

Hospital Investigator

Office of Complaints, Grievances and Appeals

Arizona State Hospital